

# Public Document Pack



#plymcabinet

## Democratic and Member Support

Chief Executive's Department  
Plymouth City Council  
Ballard House  
Plymouth PL1 3BJ

Please ask for Nicola Kirby  
T 01752 304867  
E [nicola.kirby@plymouth.gov.uk](mailto:nicola.kirby@plymouth.gov.uk)  
[www.plymouth.gov.uk/democracy](http://www.plymouth.gov.uk/democracy)  
Published 29 June 2015

## CABINET

Tuesday 7 July 2015

2.00 pm

Council House (Next to the Civic Centre), Plymouth

### Members:

Councillor Evans, Chair

Councillor Smith, Vice Chair

Councillors Coker, Philippa Davey, Lowry, McDonald, Penberthy, Jon Taylor, Tuffin and Vincent.

Members are invited to attend the above meeting to consider the items of business overleaf.

This agenda acts as notice that Cabinet will be considering business in private if items are included in Part II of the agenda.

This meeting will be broadcast live to the internet and will be capable of subsequent repeated viewing. By entering the Warspite Room and during the course of the meeting, Councillors are consenting to being filmed and to the use of those recordings for webcasting.

The Council is a data controller under the Data Protection Act. Data collected during this webcast will be retained in accordance with authority's published policy.

For further information on webcasting, attending Council meetings and how to engage in the democratic process please follow this link <http://www.plymouth.gov.uk/accesstomeetings>

**Tracey Lee**

Chief Executive

# CABINET

## AGENDA

### PART I (PUBLIC MEETING)

#### 1. APOLOGIES

To receive apologies for absence submitted by Cabinet Members.

#### 2. DECLARATIONS OF INTEREST (Pages 1 - 2)

Cabinet Members will be asked to make any declarations of interest in respect of items on this agenda. A flowchart providing guidance on interests is attached to assist councillors.

#### 3. MINUTES (Pages 3 - 8)

To sign and confirm as a correct record the minutes of the meeting held on 9 June 2015.

#### 4. QUESTIONS FROM THE PUBLIC

To receive questions from the public in accordance with the Constitution.

Questions, of no longer than 50 words, can be submitted to the Democratic Support Unit, Plymouth City Council, Ballard House, Plymouth, PL1 3BJ, or email to [democraticsupport@plymouth.gov.uk](mailto:democraticsupport@plymouth.gov.uk). Any questions must be received at least five clear working days before the date of the meeting.

#### 5. CHAIR'S URGENT BUSINESS

To receive reports on business which, in the opinion of the Chair, should be brought forward for urgent consideration.

#### 6. POSITIVE CHOICES FOR BETTER HEALTH IN A GROWING CITY - DIRECTOR OF PUBLIC HEALTH ANNUAL REPORT 2014/15 TO FOLLOW

Kelechi Nnoaham (Director of Public Health) will submit his independent report entitled 'Positive choices for better health in a growing city' which will focus on Thrive Plymouth (4-4-54) and will be the baseline report for the ten year programme to reduce health inequalities in Plymouth.

**7. DELEGATED AUTHORITY TO AWARD EDUCATION AND CHILDREN'S SOCIAL CARE TRANSPORT CONTRACTS (Pages 9 - 16)**

Carole Burgoyne (Strategic Director for People) will submit a report seeking approval to delegate authority to the Cabinet Member for Children, Young People and Public Health to award the contracts following the re-tendering of contracted transport arrangements for Special Educational Needs children and Looked After Children, without the requirement to seek further formal Cabinet approval. This will streamline overall timescales and support the achievement of the January 2016 implementation target.

A background paper (the equality impact assessment) can be accessed at the Council's website Council and Democracy/Councillors and Committees/Library/Cabinet background papers or using the following hyperlink –  
<http://tinyurl.com/q3d6bmh>

**8. SPECIAL EDUCATIONAL NEEDS AND DISABILITY REVIEW AND FRAMEWORK FOR EDUCATION PROVISION 2015 -2018 (Pages 17 - 56)**

Carole Burgoyne (Strategic Director for People) will submit a report on the Special Educational Needs and Disability review and proposed framework for education provision 2015-18 which will require further detailed planning with costs prior to implementation and includes an action plan setting out the next steps together with an implementation plan.

The report will be considered by the Ambitious Plymouth Scrutiny Panel on 6 July 2015 and any recommendations will be reported at the Cabinet meeting.

A background paper (the equality impact assessment) can be accessed at the Council's website Council and Democracy/Councillors and Committees/Library/Cabinet background papers or using the following hyperlink –  
<http://tinyurl.com/q3d6bmh>

**9. COMPULSORY PURCHASE ORDER RESOLUTION FOR THE REGENERATION OF PHASE 3 NORTH PROSPECT (Pages 57 - 66)**

Anthony Payne (Strategic Director for Place) will submit a report seeking approval to make a Compulsory Purchase Order in the future, if necessary, as part of the third phase of the North Prospect regeneration project and relates to properties within the estate transferred to Plymouth Community Homes.

A background paper (the equality impact assessment) can be accessed at the Council's website Council and Democracy/Councillors and Committees/Library/Cabinet background papers or using the following hyperlink –  
<http://tinyurl.com/q3d6bmh>

## **10. EXEMPT BUSINESS**

To consider passing a resolution under Section 100A(4) of the Local Government Act 1972 to exclude the press and public from the meeting for the following item(s) of business on the grounds that it (they) involve the likely disclosure of exempt information as defined in paragraph 3 of Part I of Schedule 12A of the Act, as amended by the Freedom of Information Act 2000. At the time this agenda is published no representations have been made that this part of the meeting should be in public.

(Members of the public to note that, if agreed, you will be asked to leave the meeting).

## **PART II (PRIVATE MEETING)**

### **AGENDA**

#### **MEMBERS OF THE PUBLIC TO NOTE**

that under the law, members are entitled to consider certain items in private. Members of the public will be asked to leave the meeting when such items are discussed.

Nil

DECLARING INTERESTS – QUESTIONS TO ASK YOURSELF

What matters are being discussed?

**D  
P  
I**

Does the business relate to or is it likely to affect a disclosable pecuniary interest (DPI)? This will include the interests of a spouse or civil partner (and co-habitees):

- any employment, office, trade, profession or vocation that they carry on for profit or gain
- any sponsorship that they receive including contributions to their expenses as a councillor or the councillor’s election expenses from a Trade Union
- any land licence or tenancy they have in Plymouth
- any current contracts leases or tenancies between the Council and them
- any current contracts leases or tenancies between the Council and any organisation with land in Plymouth in they are a partner, a paid Director, or have a relevant interest in its shares and securities
- any organisation which has land or a place of business in Plymouth and in which they have a relevant interest in its shares or its securities

No

Yes

Declare interest and leave (or obtain a dispensation)

**P  
r  
i  
v  
a  
t  
e  
  
I  
n  
t  
e  
r  
e  
s  
t**

Does the business affect the well-being or financial position of (or relate to the approval, consent, licence or permission) for:

- a member of your family or
- any person with whom you have a close association; or
- any organisation of which you are a member or are involved in its management (whether or not appointed to that body by the council). This would include membership of a secret society and other similar organisations.

Yes      No      You can speak and vote

Will it confer an advantage or disadvantage on your family, close associate or an organisation where you have a private interest more than it affects other people living or working in the ward?

Yes      No      Declare the interest and speak and vote

Speak to Monitoring Officer in advance of the meeting to avoid risk of allegations of corruption or bias

**C  
a  
b  
i  
n  
e  
t**

Cabinet members must declare and give brief details about any conflict of interest\* relating to the matter to be decided and leave the room when the matter is being considered. Cabinet members may apply to the Monitoring Officer for a dispensation in respect of any conflict of interest.

\*A conflict of interest is a situation in which a councillor’s responsibility to act and take decisions impartially, fairly and on merit without bias may conflict with his/her personal interest in the situation or where s/he may profit personally from the decisions that s/he is about to take.

This page is intentionally left blank

## Cabinet

Tuesday 9 June 2015

### PRESENT:

Councillor Evans, in the Chair.

Councillor Smith, Vice Chair.

Councillors Coker, Lowry, McDonald, Penberthy, Jon Taylor, Tuffin and Vincent.

Also in attendance: Lesa Annear (Strategic Director for Transformation and Change), Carole Burgoyne (Strategic Director for People), Andrew Hardingham (Assistant Director for Finance), Kelechi Nnoaham (Director of Public Health), Anthony Payne (Strategic Director for Place), Giles Perritt (Assistant Chief Executive) and Nicola Kirby (Senior Democratic Support Officer (Cabinet)).

For part of the meeting: Simon Dale (Interim Assistant Director for Street Services), David Northey (Head of Corporate Strategy, Finance) and Peter Honeywell (Transformation Programmes Manager).

Apology for absence: Tracey Lee (Chief Executive).

The meeting started at 2.00 pm and finished at 2.55 pm.

*Note: At a future meeting, the Cabinet will consider the accuracy of these draft minutes, so they may be subject to change. Please check the minutes of that meeting to confirm whether these minutes have been amended.*

#### 1. **ANDREW HARDINGHAM, ASSISTANT DIRECTOR FOR FINANCE**

The Leader welcomed Andrew Hardingham, the newly appointed Assistant Director for Finance to this his first meeting of Cabinet.

#### 2. **DECLARATIONS OF INTEREST**

There were no declarations of interest made by councillors in accordance with the code of conduct in relation to items under consideration at this meeting.

#### 3. **MINUTES**

Agreed the minutes of the meeting held on 31 March 2015.

#### 4. **QUESTIONS FROM THE PUBLIC**

There were no questions from members of the public.

#### 5. **CHAIR'S URGENT BUSINESS**

See minute 10 below.

6. **CORPORATE PLAN PLEDGES UPDATE - 1 JUNE 2015**

Tracey Lee (Chief Executive) submitted a progress report on the 2014 pledges and identified pledges completed to date and target completion dates for all outstanding pledges.

Peter Honeywell (Transformation Programmes Manager) attended the meeting for this item and reported that he would be discussing the completion dates for outstanding pledges with Cabinet Members with a view if possible, to bringing them forward. Officers undertook to report back to Cabinet and to scrutiny in due course.

Alternative options considered and reasons for the decision –

As set out in the report.

Agreed that –

- (1) the progress towards delivery of the pledges for completion on or before March 2016 is noted;
- (2) the previous pledge covering late night alcohol licence fees (which was previously unable to be completed) is reinstated. This pledge will effectively become pledge 51 to be delivered before the end of March 2016.

7. **FINANCIAL OUTTURN 2014/15 INCLUDING CAPITAL PROGRAMME UPDATE**

Lesia Annear (Strategic Director for Transformation and Change) submitted a report on the final outturn report for 2014/15 which detailed the financial monitoring position of the Council as at 31 March 2015 as follows -

- (a) a net revenue spend of £204.799m, which resulted in a requirement for a transfer of £0.119m from the Working Balance, leaving a balance of £10.620m;
- (b) a number of adjustments to the financial accounts following the financial health review always undertaken by the Section 151 Officer at the end of the year;
- (c) the final capital outturn position of £53.791m.

Cabinet Members were also advised that decisions made as part of this report would feed into the Council's annual Statement of Accounts which was subject to external audit.

Councillor Lowry (Cabinet Member for Finance) introduced the proposals and indicated that –



- (d) he was awaiting the budget announcement by the Chancellor of the Exchequer on 8 July 2015 and would assess the impact of it on the Council's finances;
- (e) further investment would be announced as part of the capital programme at the City Council meeting on 22 June 2015 and in future months.

Councillor Tuffin (Cabinet Member for Health and Adult Social Care) and Councillor McDonald (Cabinet Member for Children, Young People and Public Health) advised Cabinet of the continuing challenges facing the adult and children's social care services across the country.

Councillor McDonald thanked staff for their support during her first year as a Cabinet Member and reported that transformation would be a priority in children's services this year with the acceleration of the early help framework to try and prevent children from coming into care.

Councillor Lowry indicated that he was confident that with the transformation programmes in place, a balanced budget would be delivered for 2015/16.

David Northey (Head of Corporate Resources) also attended the meeting for this item. Andrew Hardingham (Assistant Director for Finance) paid tribute to the achievement of a near balanced budget last year and reported that he was looking forward to working with members and officers in the coming year.

Alternative options considered and reasons for the decision –

As set out in the report.

Agreed –

- (1) that the provisional outturn position as at 31 March 2015 is noted;
- (2) that the adjusted revenue deficit for the year of £0.119m is noted and will be met by a transfer from the General Fund Working Balance;
- (3) that the additional, unbudgeted, income of £1.5m included as part of the Corporate Adjustments for 2014/15 is noted. In accordance with the budget report approved in February 2014, the Council Tax collection fund will continue to be reviewed with the first call on any surplus being to top up reserves. In addition, the additional income, above the amount included in the budget from the Business Rates Pool of £0.150m is noted;
- (4) the additional transfers to and from reserves reflected within the outturn as follows –

- Transfer to Waste Reserve £0.350m
- Creation of a Rail Reserve £0.070m
- Release from Insurance Reserve £(0.400)m

(5) the following net nil transfers between reserves and provisions -

- Transfer from Collection Fund £(1.500)m
- Creation of a Contingent Liabilities Provision £0.250m
- Creation of an Integrated Health Reserve £0.500m
- Transfer to Waste Reserve £0.750m
- Reduce Equal Pay Reserve £(0.700)m
- Transfer to Redundancy Reserve £0.700m

(6) that the capital financing requirement of £53.791m is noted and approval is given to the borrowing requirement of £6.792m for 2014/15;

(7) that the re-profiling changes to the capital programme identified during the outturn process subsequent to Council approval in February 2015, are noted;

(8) that the additions to the Capital Programme which total £43.870m for the period January 2015 to April 2015 are noted;

(9) that Cabinet Members work with officers to minimise Council tax increases in coming years and that officers bring forward options for the council tax setting base for the financial year 2016/17 to achieve a possible council tax freeze subject to the outcome of the Chancellor's Budget announcements in July 2015 and his Autumn Statement;

(10) that officers are congratulated on their work which had contributed to the tremendous outcome of the 2014/15 budget particularly bearing in mind the government cuts and significant financial challenges in adult and children's social care.

## 8. **FLEET REPLACEMENT PROGRAMME: PURCHASE OF REFUSE COLLECTION VEHICLES**

Anthony Payne (Strategic Director for Place) submitted a report indicating that –

- (a) the Leader had approved the full business case and made an executive decision on 9 April 2015 to include the allocation of £4.2m in the capital programme for vehicle replacements, which would be phased over two years, 2015/16 and 2016/17;

- (b) approval was sought to delegate authority to the Cabinet Member for Environment to make the decision and authorise contract award, once tenders were evaluated through procurement, which would reduce the delivery timescales and offer immediate and greater savings for the Council.

Councillor Evans (Council Leader) introduced the proposals.

Simon Dale (Interim Assistant Director for Street Services) attended the meeting for this item and reported that estimated savings of just under £1m would be achieved with the replacement of aged vehicles and reduced maintenance costs. He also advised that the drivers of the vehicles had been given the opportunity to contribute towards the proposals.

Cabinet Members were advised that the new fleet would enable new technology to be installed and provide environmental benefits with lower emissions.

Councillor Evans thanked everyone involved in the proposals.

Councillor Vincent (Cabinet Member for Environment) also reported.

Alternative options considered and reasons for the decision –

As set out in the report.

Agreed delegated authority for the Cabinet Member for Environment to approve the contract award for the purchase outright of 26 tonne and 22 tonne refuse collection vehicles at a value in the region of £3.9m with phased deliveries.

9. **CABINET APPOINTMENTS TO COMMITTEES, OUTSIDE BODIES AND ADVISORY GROUPS 2015/16**

Giles Perritt (Assistant Chief Executive) submitted a schedule of appointments to be confirmed by Cabinet, following the Council's Annual General Meeting held on 22 May 2015.

Agreed that the appointments are confirmed.

**CHAIR'S URGENT BUSINESS**

10. **Recent Fire at Clowance Lane, Devonport**

Councillor Evans (Council Leader) referred to the recent fire at Clowance Lane in Devonport and paid tribute to the fire, police and health services, Council staff and the people of Devonport.

He particularly commended the community for their support to the families evacuated from their homes and thanked Councillor Coker, Judith Harwood (Assistant Director for Community and Learning) and Plymouth Community Homes for their tremendous efforts.

Councillor Coker echoed the thanks to everyone involved in the tragic event and for the support from the community both inside and outside of Devonport. However he also stressed the need for ongoing support and indicated that he would be engaging with a Recovery Committee which had been set up.

Agreed that officers update Cabinet on progress in the next few months.

(In accordance with Section 100(B)(4)(b) of the Local Government Act, 1972, the Chair brought forward the above item for urgent consideration because of the need to update Members).

**PLYMOUTH CITY COUNCIL**

**Subject:** Delegated Authority to Award Education and Children's Social Care  
Transport Contracts

**Committee:** Cabinet

**Date:** 7 July 2015

**Cabinet Member:** Councillor McDonald

**CMT Member:** Carole Burgoyne (Strategic Director for People)

**Author:** Jayne Gorton (Head of Access and Planning)

**Contact details:** Tel: 01752 307472  
Email: [jayne.gorton@plymouth.gov.uk](mailto:jayne.gorton@plymouth.gov.uk)

**Ref:** JH.JEG (CAB) 08 (27/5/15)

**Key Decision:** No

**Part:** One

---

**Purpose of the report:**

In October 2014 an independent external review of passenger transport provision for Education and Social Care was completed that identified savings in the order of £350K per annum could be achieved by the re-tendering of contracted transport arrangements for Special Educational Needs (SEN) children and Looked After Children (LAC).

A programme of work to deliver the above savings commenced in January 2015, with new contracted transport arrangements due to be in place from the beginning of the new school term in January 2016.

In order to achieve the above implementation date, a complex procurement exercise is underway to comply with EU legislation and the program requires the award of new contracts for the supply of transport to be awarded in November 2015.

This report requests the approval of Delegated Authority for the Cabinet Member for Children, Young People and Public Health to approve the award of these contracts without the requirement to seek further formal Cabinet approval. This will streamline overall timescales and support the achievement of the January 2016 implementation target.

If the target date of January 2016 is not achieved, savings will be delayed by four months, as the next possible implementation date will be late April 2016, after the Easter holidays. The financial implications of such a delay amount to approximately £111K in lost savings.

---

**The Brilliant Co-operative Council Corporate Plan 2013/14 -2016/17:**

The proposal helps to meet the City Vision, co-operative values, co-operative objectives, and co-operative outcomes in the following ways:

**City Vision – Britain’s Ocean City** – improves the education opportunities of children with SEN which will improve their quality of life.

**Co-operative Value – We are democratic** – provide parents, staff and governors at the school, local residents and other stakeholders with the opportunity to participate in the provision for their children.

**Objective – Pioneering Plymouth** – provides improved service for children with SEN and their families making effective use of resources available.

**Objective – Caring Plymouth** – provides children with SEN with specialist facilities that will promote independence and reduce social inequality.

**Objective – Growing Plymouth** – provides additional specialist provision for the growing number of children with SEN within a mainstream and special school environment.

**Outcome – Growing Plymouth** – providing sufficient specialist facilities for children with SEN to attend and enjoy school would be an integral part of the city’s top performing education system and ensure that they achieve better qualifications and find high quality jobs,

**Outcome – Caring Plymouth** – providing specialist facilities SEN children in both mainstream and special schools to provide them with inclusive educational opportunities and narrow the gap in equality of access to support, helping them take control of their lives.

---

**Implications for Medium Term Financial Plan and Resource Implications:**

**Including finance, human, IT and land:**

The annual costs of Home to School transport for qualifying SEN and LAC learners is approximately £3.5M per annum. Annual revenue savings of c. £350K per annum (c. 10%) against these costs can be achieved via the re-tender of contracted transport arrangements.

The current program to re-tender the provision of contracted transport is targeted with delivering these savings from January 2016, which will reduce revenue costs in the 2015/16 financial year by approximately £95K and will reduce revenue costs in subsequent financial years by the full £350K.

---

**Other Implications: e.g. Child Poverty, Community Safety, Health and Safety and Risk Management:**

All children who meet the criteria and are in need of transport to access education will be provided with home to school transport and the necessary Passenger Assistant support.

In order to ensure the Health and Safety of all:

All children are assessed and issued with the relevant child car seat to ensure children travel safely.

All wheelchair users have their wheelchairs assessed and passported and specialist restraints supplied.

All drivers undertaking wheelchair contracts are trained in the correct procedures for securing wheelchairs.

Passenger Assistants are all trained and receive additional training for very complex medical cases to ensure the needs of the children are met.



**Sign off:**

Fin	MH/ Peop leF EDI 516 003/ 1706 15	Leg	LT/2 322 7/2/ 190 615	Mon Off	23319 /DVS	HR		Assets		IT		Strat Proc	HG/ CS/ 397/ CP/ 061 5.
Originating SMT Member Judith Harwood													
Has the Cabinet Member(s) agreed the content of the report? Yes													



## **1.0 Introduction & Background**

- 1.1 Plymouth City Council (PCC) currently incurs annual costs of approximately £3.5M of in respect of providing Home to School transport for qualifying SEN and LAC learners. The service is operated at the statutory minimum in that it transports only those learners that the Council is obliged by current legislation to transport; no discretionary or faith school travel is provided.
- 1.2 Transport is provided using a small number of internal vehicles, but predominantly by contracted vehicles procured via the local Hackney, Private Hire and Minibus marketplace in Plymouth. There are currently 188 taxi routes and 46 minibus routes.
- 1.3 Where individual circumstances require it, a passenger assistant (PA) accompanies the learner to provide support and control during the journey. Passenger assistants are all directly employed by PCC and no changes to the provision of PA's are planned.
- 1.4 Procurement of taxi and minibus contractors is via a Transport Framework that was put in place approximately four years ago. Competition on the framework, which would naturally expire in September 2016, is limited, with only two taxi operators and two minibus operators on the framework at present. There is no option to add new contractors to the framework until its expiry or early termination. This currently restricts effective competition and potentially pushes up prices for home to school transport.
- 1.5 In October 2014 an independent external review of passenger transport provision for Education and Children's Social Care was completed that identified substantial savings could be achieved by the re-tendering of contracted transport arrangements for Special Educational Needs (SEN) children and Looked After Children (LAC), principally incorporating the following initiatives:
- I. Early termination of the current framework to allow the quickest possible access to savings (early termination is clearly provided for in the framework agreements / contract documentation).
  - II. Re-tendering the provision of contracted transport using electronic tendering (using the current PCC e-tender system, Pro Contract) along with the use of 'reverse auctions'.
  - III. Creation of a new Dynamic Purchasing System (DPS); in effect a new, more flexible framework for contracted transport that provides for additional contractors to be added during the term of the framework.
  - IV. Improved marketing of the tender opportunity, supported by more pro-active engagement with the taxi and minibus communities in the city, to generate greater interest in and more competition on the new framework. Smaller contractors would also be encouraged to tender and provided with support through the tender process.
- 1.6 It is important to note that the above proposals do not change the nature of the service to be provided in any way; all learners currently provided with transport will be provided with the same service after January 2016. Further, an improved pool of contractors will support flexibility and responsiveness of service delivery and improvements in service quality over time.
- 1.7 In February 2015 the Cabinet approved to commencement of a project to re-tender contracted transport as described above, with a view to implementing new home to school transport provision in January 2016, the earliest viable date, to maximise the cost reduction potential. The project is now underway and on-track to deliver in January 2016 (see section 3.0 below).

## **2.0 Savings Potential**

- 2.1 The external review completed in October 2014 indicated that annual revenue savings of c. £350K per annum (c. 10% of the £3.5M annual costs) could be achieved via the re-tender of contracted transport arrangements as described in Section 2.0 above.
- 2.2 Changes to education transport arrangements are only practical at certain points in the school year; at the start of the new terms in September, January and after the Easter break. In order to maximise savings for the 2015/16 financial year therefore, it is proposed that the new transport contracts are introduced in January 2016.
- 2.3 If new contracts are successfully introduced in January 2016, a revenue cost reduction of approximately £95K will be achieved in the 2015/16 financial year, with the full £350K per annum benefit achieved in subsequent financial years.
- 2.4 It must be appreciated that the above figures are estimated at the present time and cannot be finalised until the tender process is completed and new routes are allocated and operating effectively in the early part of 2016. Experience of similar cost savings initiatives with other UK councils however indicates that the estimated savings levels can be relied upon and may be exceeded.
- 2.5 The cost impact of not achieving the current January 2016 implementation date is that the savings available for the 2015/16 financial year (£95K) will not be achieved, as implementation would have to be delayed until after the Easter 2016 school holidays.

## **3.0 Passenger Transport Change Project**

- 3.1 A project to deliver the above savings commenced in January 2015, and is on track to deliver new transport arrangements as scheduled from the beginning of the new school term in January 2016. The project forms one strand of the GAME change program and falls under the wider governance process in place for the GAME program.
- 3.2 In order to achieve the above implementation date, a complex procurement exercise is underway to comply with EU legislation, comprising the following high level milestones:
  - I. Formal tender notices to be published: mid-June
  - II. Marketing of tender opportunity and engagement with transport market; from early June
  - III. Pre-Qualification Questionnaire (PQQ) for taxi and minibus tenderers: June / July
  - IV. PQQ review and formulation of new DPS Framework; July
  - V. Tender Process on a route by route basis, along with reverse auction process; August / September / October
  - VI. Provisional tender allocation / standstill / call in; October / November
  - VII. Formal contract award: November
  - VIII. Planning and route implementation, document and vehicle checking, training; November / December
  - IX. Implementation; January
- 3.3 A comprehensive communication plan is in place and co-ordinated communication will be undertaken to all stakeholder groups (including parents & carers, special school head-teachers, licensed taxi drivers and operators, minibus operators, Social Care teams, passenger assistants etc.) throughout the change process.

- 3.4 As indicated above, the program requires the award of new contracts for the supply of transport to be awarded in November 2015. To support this timescale, and hence implementation in January 2016, the formal contract award process must be streamlined as much as possible. It is therefore proposed that Delegated Authority is provided by Cabinet to the Cabinet Member for Children, Young People and Public Health to approve the award of new contracts in November 2015.

This page is intentionally left blank

**PLYMOUTH CITY COUNCIL**

<b>Subject:</b>	Special Educational Needs and Disability (SEND) Review and Framework for Education Provision 2015 - 2018
<b>Committee:</b>	Cabinet
<b>Date:</b>	7 July 2015
<b>Cabinet Member:</b>	Councillor McDonald
<b>CMT Member:</b>	Carol Burgoyne (Strategic Director for People)
<b>Author:</b>	Jo Siney (Head of SEND)
<b>Contact details:</b>	Tel: 01752 308744 Email: <a href="mailto:jo.siney@plymouth.gov.uk">jo.siney@plymouth.gov.uk</a>
<b>Ref:</b>	JH.Js (CAB)
<b>Key Decision:</b>	Yes
<b>Part:</b>	One

---

**Purpose of the report:**

The SEND Review and Framework for education provision 2015-18 draws together the work that has been carried out to date to review SEN provision and places across the City. This work commenced in the Spring/Summer 2014 with a number of workshops where mainstream and special schools and other agencies involved in working with young people with SEN talked through their views about how need could be better met. Following this, work has been carried out over the last 4 months by a multi-agency Task and Finish Group to consider in more detail what the framework for provision should be. The review has been carried out in a number of ways to ensure that as many stakeholders as possible have had the opportunity to contribute particularly families who have a child with SEN/D. Some contributions have been made in a series of workshops and meetings which have explored the existing provision and discussed proposals for future provision. Others have been shared with the working group through individual meetings and written contributions.

The brief of the review was to establish whether the current provision for SEN places met the current need and what steps needed to be taken to ensure that as a city our Local Offer for SEN met the anticipated needs. The resulting document "The SEND Review and Framework for education provision 2015-2018" is the culmination of this work to date.

The framework describes proposals for consideration for meeting the needs of pupils with SEN/D in the next 3 years. Some of the proposals need to be carried out in the short term while others are longer term plans which will require a considerable amount of work in order to develop them sufficiently to implement.

The Action Plan draws together the recommendations of the review as a set of next steps. The Implementation Plan outlines how these next steps could be achieved. Although resource provision and allocation/reallocation have been broadly identified further detailed planning with costs and accessibility impact assessments will be required to enable us to move forward in a planned and co-ordinated way. However it is important that we agree the key principles for the future provision of SEN in Plymouth at this time.

The framework, action plan and implementation plan are being considered by the Ambitious Plymouth Scrutiny Panel on 6 July 2015 and any recommendations will be reported at the Cabinet meeting.

**The Brilliant Co-operative Council Corporate Plan 2013/14 -2016/17:**

The proposal helps to meet the City Vision, co-operative values, co-operative objectives, and co-operative outcomes in the following ways:

**City Vision – Britain’s Ocean City** – improves the education opportunities of children with SEN which will improve their quality of life.

**Co-operative Value – We are democratic** – provide parents, staff and governors at the school, local residents and other stakeholders with the opportunity to participate in the provision for their children.

**Objective – Pioneering Plymouth** – provides improved service for children with SEN and their families making effective use of resources available.

**Objective – Caring Plymouth** – provides children with SEN with specialist facilities that will promote independence and reduce social inequality.

**Objective – Growing Plymouth** – provides additional specialist provision for the growing number of children with SEN within a mainstream and special school environment.

**Outcome – Growing Plymouth** – providing sufficient specialist facilities for children with SEN to attend and enjoy school would be an integral part of the city’s top performing education system and ensure that they achieve better qualifications and find high quality jobs,

**Outcome – Caring Plymouth** – providing specialist facilities SEN children in both mainstream and special schools to provide them with inclusive educational opportunities and narrow the gap in equality of access to support, helping them take control of their lives.

---

**Implications for Medium Term Financial Plan and Resource Implications:  
Including finance, human, IT and land:**

There are a number of capital projects that will be required to ensure that the school estate has the appropriate physical capacity to meet the SEN/D needs. These have been identified in the Implementation Plan submitted as part of the Review. The total capital cost of all projects will be in the region of £1.9m. Resources are yet to be identified to meet this cost.

There will be a number of capital projects within special schools to carry out adaptations to the buildings. These adaptations will enable the schools to provide education for post 16 students with complex SEN/D where there is no suitable alternative provision at this time as well as meeting new legislative requirements.. The final capital project within the scope of the review is the development , in partnership with other Post 16 agencies and organisations, of a vocational centre in the north of the city. The provision is purpose built and will offer vocational training opportunities for young people with or without SEN/D to develop skills for them to make a successful transition into employment or further training.

All of the capital projects will form part of the Capital Business Case that is yet to be taken to City Council Investment Board.

There are several revenue projects that form part of the review. In the majority of cases, any additional costs will be found from existing resources. The development of a new satellite unit within a mainstream nursery setting in partnership with two of the special schools to provide the appropriate level of skilled staffing to support up to 8 children to access their education in the unit will have a cost implication and this will be funded by Dedicated Schools Grant. The review of the

commissioning process currently surrounding children with medical and health needs in Special Schools should release some Dedicated Schools Grant.

There will be a significant realignment of resources required in order to meet the changing needs of pupils with SEN/D across the whole school estate. This re-alignment will include some joint commissioning of services with Schools Forum and New Devon CCG to make better use of available resources.

---

**Other Implications: e.g. Child Poverty, Community Safety, Health and Safety and Risk Management:**

**Plymouth's Early Intervention and Prevention Strategy 2012-2015**

This service will have a direct contribution to make to the early intervention strategy for the city and the forthcoming Commissioning Plan for Children's services in the city.

**Child Poverty**

National data shows that children and families with a disability are more likely to experience poverty. The SEN Review and Framework will make a significant impact on the lives of these families by providing appropriate and high quality education.

---

**Equality and Diversity:**

Has an Equality Impact Assessment been undertaken? Yes – see background papers

---

**Recommendations and Reasons for recommended action:**

Cabinet Members are asked to –

1. Consider any recommendations from the Ambitious Plymouth Scrutiny Panel of 6 July 2015
2. Approve the principles set out in the SEND Review and Framework 2015 – 2018
3. Approve in principle the implementation plan
4. Delegate authority to the Cabinet Member for future approval of detailed proposals

Reasons for the recommendations

As set out in the report

---

**Alternative options considered and rejected:**

The SEND Review And Framework for education provision consultation process took place across all agencies involved with children with SEN/D and describes the issues raised and discusses the available options. The next steps and outcomes to be achieved in the main areas of SEN were considered in coming to the recommendations in the review. At this stage the review has described the issues that need to be addressed rather considering and rejecting any options. Detailed options appraisals are now being carried out as part of the business case development in a number of areas within the review these include

- Special Schools
- Support Centres
- Post 16 Services

- Hearing Impairment Services
- Speech and Language Services

**Appendices**

The SEND Review and Framework for education provision 2015 – 2018  
 The Implementation Plan for the SEND Review and Framework

**Published work / information:**

**None**

**Background papers:**

Title	Part I	Part II	Exemption Paragraph Number							
			1	2	3	4	5	6	7	
Equality Impact Assessment	x									

**Sign off:**

Fin	Peopl eF EC151 6 002	Leg	232 67/ MS	Mon Off	23329 /DVS	HR		Assets		IT		Strat Proc	
Originating SMT Member Judith Harwood													
Has the Cabinet Member(s) agreed the content of the report? Yes /													



**SEND REVIEW AND FRAMEWORK  
FOR EDUCATION PROVISION 2015-2018**

Appendix I



**CONTENTS**

<b>1. INTRODUCTION</b>	<b>Page 2</b>
<b>2. NATIONAL AND LOCAL POLICY</b>	<b>Page 4</b>
<b>3. NEEDS ANALYSIS</b>	<b>Page 5</b>
<b>4. CURRENT PROVISION</b>	<b>Page 9</b>
▪ Mainstream schools	
▪ Support centres and special schools	
▪ Autism (ASC)	
▪ Social emotional and mental health (SEMH/BESD)	
▪ Profound and multiple learning disability(PMLD)/ multi-sensory impairment (MSI)/ physical disability (PD/ medical)	
▪ Severe learning disability (SLD)	
<b>5. PRIORITIES FOR SEN PROVISION</b>	<b>Page 13</b>
<b>6. OUTCOMES AND NEXT STEPS</b>	<b>Page 15</b>
a) Universal/ mainstream	
b) Targeted outreach	
c) Support centres	
d) Special Schools	
e) Post-16	
<b>7. ACTION PLAN</b>	<b>Page 25</b>
<b>8. GLOSSARY</b>	<b>Page 28</b>

## I. INTRODUCTION

This document sets out the vision as to how Plymouth will shape local education provision for children and young people with Special Educational Needs/ Disability in schools and post 16 settings. This review contributes to a wider plan to support children and young people with Special Educational Needs and Disability, and their families over the coming years. This wider plan will be described in Plymouth's Commissioning Strategy for Children and Young People 2015-18.

The thoughts and opinions of children and young people with SEND, their parents and carers, schools, health service staff and other partners have contributed to this review. Analysis of existing data that is collected across all agencies has also informed the analysis of need and the discussions that have taken place.

One of the key issues that will be addressed in this review will be an understanding of the needs of the individual children and young people who will access the education provision and associated services to be commissioned. This will include robust data to inform commissioners of the needs of these children and young people as well as their aspirations for future services. The review has highlighted that it will also be important to understand the context of children's behaviour and communication when considering their needs within the school setting, as this should shape the support needed in schools and for parents.

Relationships between stakeholders will sometimes need to be brokered in order for true partnership working to take place. This is particularly important with regard to the Autistic Spectrum Condition (ASC) pathway of support.

The principles that underpin the framework are to:

- Improve outcomes for children and young people with SEN and their families
- Involve and engage children and young people with SEN and their families
- Ensure the highest possible quality of provision and services through effective procurement and joint commissioning arrangements.

### TERMINOLOGY

The SEND Code of Practice (January 2015) provides the following explanation regarding the change in terminology from Special Educational Needs (SEN) to Special Educational Needs and/or Disabilities (SEND).

“A child or young person has SEN if they have a learning difficulty or disability which calls for special educational provision to be made for him or her.

A child of compulsory school age or a young person has a learning difficulty or disability if he or she:

- has a significantly greater difficulty in learning than the majority of others of the same age, or
- has a disability which prevents or hinders him or her from making use of facilities of a kind generally provided for others of the same age in mainstream schools or mainstream post-16 institutions.” (p15)

Many children and young people who have SEN may have a disability under the Equality Act 2010. It is understood that there will be children and young people with conditions recognised as a disability who do not necessarily have SEN. However, there is a significant overlap between disabled children and young people and those with SEN. Where a disabled child or young person requires special educational provision they will also be covered by the SEN definition.

## 2. NATIONAL AND LOCAL POLICY

The Children and Families Act 2014 reforms provision for children and young people with Special Educational Needs/Disability. The key changes are:

- To extend the SEND legislation from birth to 25
- That young people and parents to have greater control and choice in decisions
- To ensure needs are properly met

The Act takes forward the reform programme that is set out in 'Support and aspiration: A new approach to special educational needs and disability: Progress and next steps' by:

- Introducing a new Birth to 25 Education, Health and Care Plan
- Offering families personal budgets
- Improving cooperation between all the services that support children and their families, particularly requiring local authorities and health authorities to work together

There are significant new duties on the local authority and potential new demands for resources. This work must be closely aligned to our local work to meet the new duties in relation to Raising Participation Age (RPA) as set out in the Education and Skills Act 2008. Multi-agency engagement will be critical and is required in the legislation, including schools, post-16 providers, young people, parents, health, voluntary and community sector, alongside the local authority (including social care).

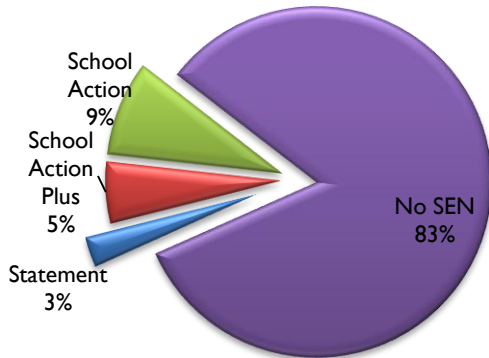
This Review and Framework is also underpinned by other relevant legislation and our aims and principles have regard to the authority's duties. In developing this framework and supporting work, the following has been taken account of:

- The Children Act 1989
- The Education Act 1996
- The SEN and Disability Act 2001
- The SEN Regulations 2001
- The Special educational needs and disability code of practice: 0 to 25years 2014
- The Disability Rights Commission Code of Practice for Schools 2002
- The Children Act 2004
- The Education and Inspections Act 2006
- The Education and Skills Act 2008
- The Apprenticeships, Skills, Children and Learning Act 2009
- The Breaks for Carers of Disabled Children Regulations 2010
- The Green Paper 'Support and Aspiration: A new approach to special educational needs and disability' 2011
- Framework for the assessment of children in need and their families (Department of Health April 2000)
- Short Breaks Statutory guidance on how to safeguard and promote the welfare of disabled children using short breaks 2010
- The Children Act 1989 Guidance and Regulations Volume 2 Care Planning, Placement and Case Review DCSF 2011
- Equality Act 2010

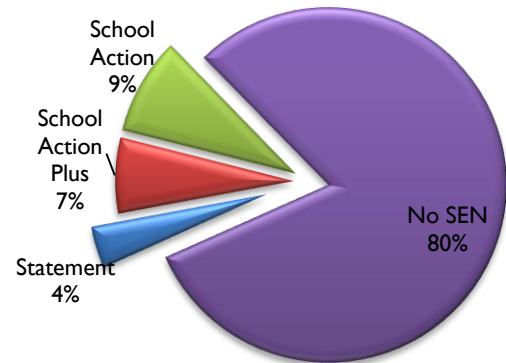
### 3. NEEDS ANALYSIS

The pie charts and tables below contain the breakdown data of children in Plymouth against the national average for England. The figures for England and Plymouth are taken from National Census tables as at January 2014. The figures for England continue to show a steady downward trend in School Action, School Action Plus and Statements, with a corresponding increase in the No SEN category. However, Plymouth, whilst remaining static at School Action, continues to have a greater percentage than national figures at School Action Plus and Statements, but fewer in the 'No SEN' category.

**England – Summary of School Action**



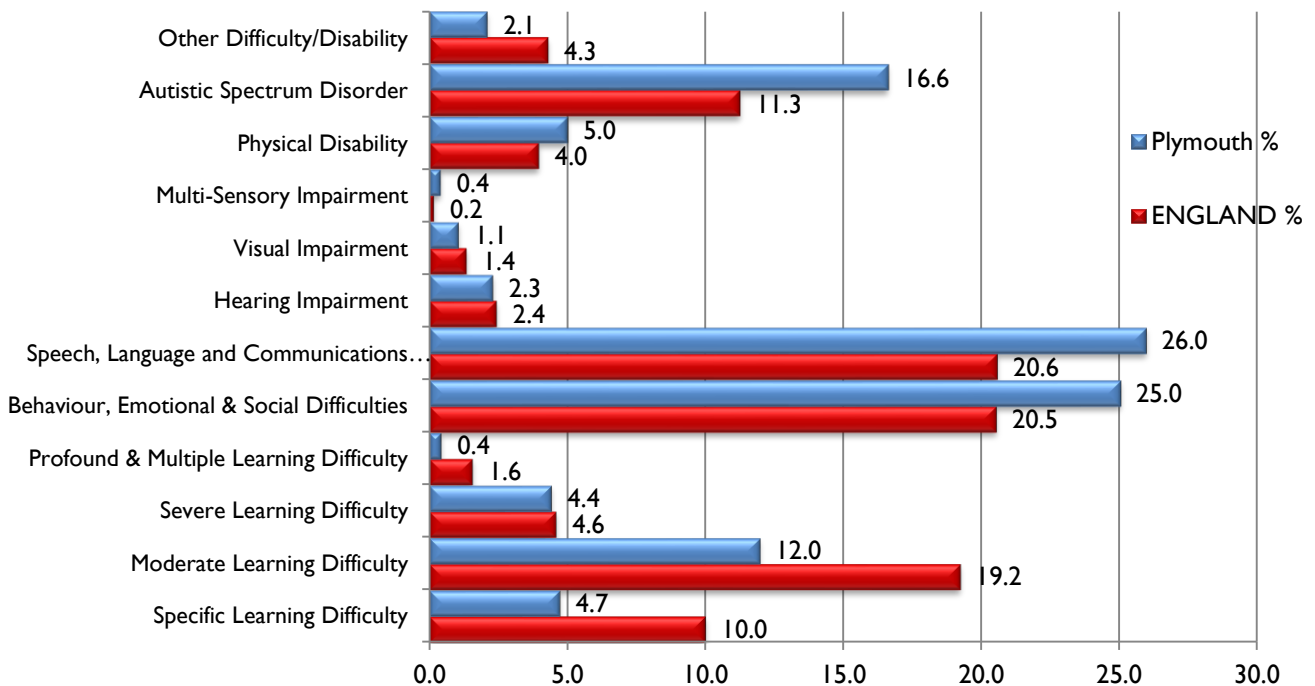
**Plymouth – Summary of School Action**



**Figure 1**

All SEN Types

**% of SEN Children by SEN Primary Need**



**Figure 2**

Percentage of pupils with Statements of SEN or at School Action Plus by Type of Need (January 2014 National Census)

The bar chart above and the table below are both taken from the combined National Census data tables 22, 23 and 24. They identify the percentage for each specific primary SEN based on the SEN total for England and Plymouth, again as taken from the National Census data tables January 2014.

	England		Plymouth	
	Count	%	Count	%
Specific Learning Difficulty	67555	10.0	187	4.7
Moderate Learning Difficulty	129830	19.2	474	12.0
Severe Learning Difficulty	31040	4.6	175	4.4
Profound & Multiple Learning Difficulty	10590	1.6	17	0.4
Behaviour, Emotional & Social Difficulties	138655	20.5	992	25.0
Speech, Language and Communications Needs	138905	20.6	1029	26.0
Hearing Impairment	16470	2.4	91	2.3
Visual Impairment	9115	1.4	42	1.1
Multi-Sensory Impairment	1115	0.2	16	0.4
Physical Disability	26760	4.0	198	5.0
Autistic Spectrum Condition	76015	11.3	658	16.6
Other Difficulty/ Disability	29040	4.3	83	2.1
SEN Total	675090	15.3	3962	19.9
No SEN	3741620	84.7	15988	80.1
Total	4416710	100.0	19950	100.0

### Figure 3

Number and percentage of children with SEN.

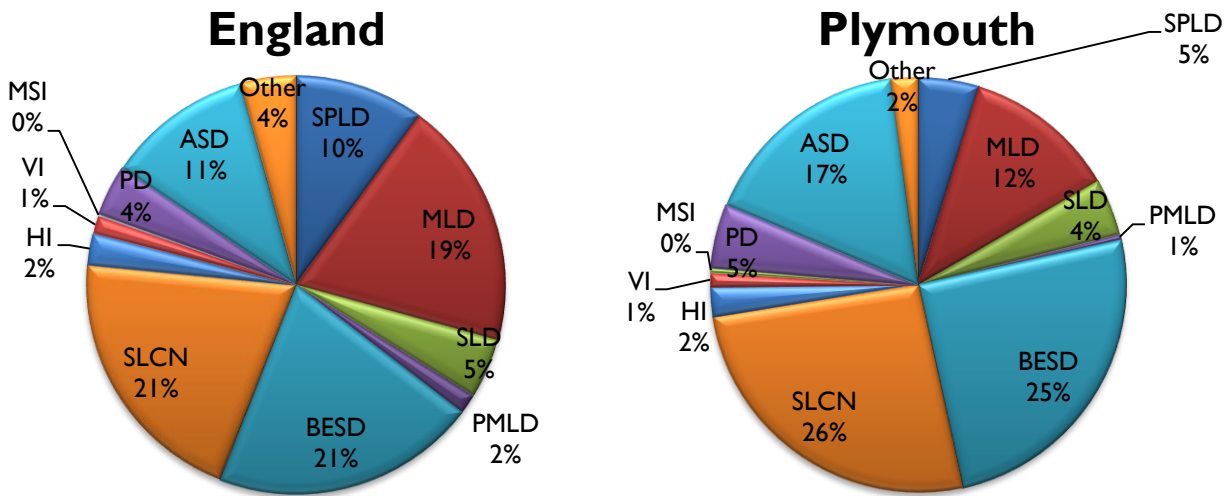
The figures, when compared to previous reports, clearly identify that the number of children with BESD (SEMH) and SLCN continues to increase locally and the difference between England and Plymouth widens.

Last year for BESD (SEMH) the variance between Plymouth and England was 3.84% increasing this year to 4.5%.

The gap between Plymouth and the rest of England for children with SEN is 4.6%, which can be directly compared to the 2.4% difference as per the report last year – an increase of 2.2%. The report last year identified England no action was at 82.10% whilst Plymouth was at 79.7%, and whilst both percentages have increased this year, the gap is also continuing to expand.

**Summary of All SEN Types**

The following pie charts identify the specific primary needs of all the SEN types, as per the National Statistics Census data, which includes those children at School Action Plus and Statemented.

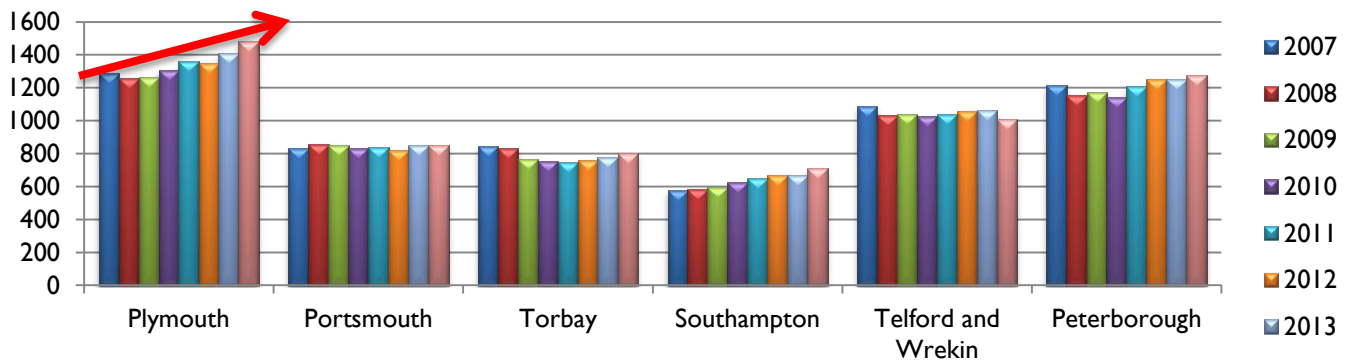


**Figure 4**

The pie charts above clearly identify that Plymouth has a higher than national average percentage of BESD, SLCN and ASD, whilst less than the national average for SPLD,MLD and PMLD.

**Statistical Neighbours**

**No. Pupils with Statements by LA**



**Figure 5**

Number of pupils with statements in LAs which are Plymouth’s statistical neighbours.

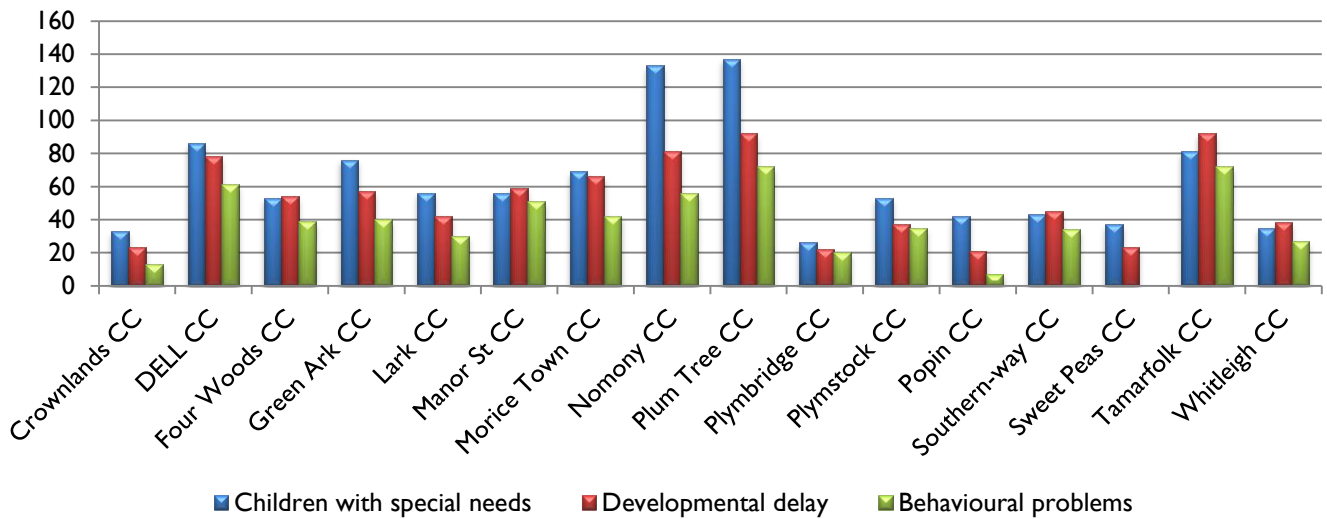
It can be seen from Figure 5 that, when Plymouth is compared to its statistical neighbours, there is a marked year on year increase in pupils with statements. The rest of our statistical neighbours show either a small change or a downward movement with the exception of Southampton. Peterborough is our only statistical neighbour that has a similar number of statements.

**Health Visitor – Children’s Centre Data 2013-2014**

Figure 6 below identifies the number of early years children who currently have issues which may translate into SEN requirements upon reaching school age, but these have not currently been specified other than as children with special needs, developmental delays and behavioural problems.

The level of complexity of need, or how it might in the future affect a child’s learning, has not yet been assessed in terms of SEND. The figures are an indication only of potential future need when the children reach primary age.

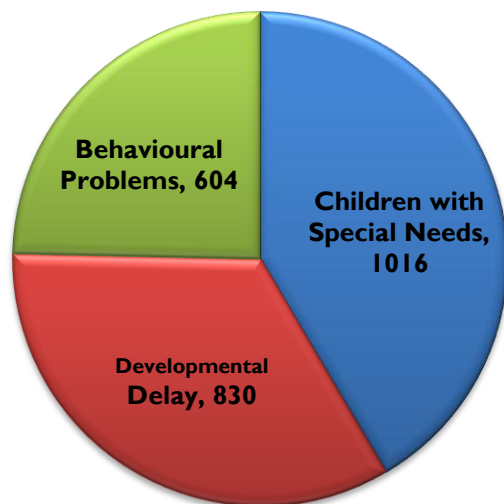
### Health Visitor Data 2013/ 2014



**Figure 6**

Early Years health visitor data.

### 2013/ 2014 – Health Visitor Report



**Figure 7**

Figure 7 provides the number of children identified in each category for the city of Plymouth neighbourhoods.



## 4. CURRENT PROVISION

### MAINSTREAM SCHOOLS

Plymouth currently has 69 primary schools (70 from September 2015) and 18 secondary schools of which 3 are selective Grammar schools. All of the schools provide additional support for pupils with SEND needs.

Plymouth has a high number of children with a statement or EHC plan compared to our statistical neighbours. Currently there has been an unexpected and significant increase in the number of requests for a statement/ EHC plan for children with ASC and EBD. One reason could be that Plymouth is good at identifying the needs and supporting young people which is demonstrated by the low dropout rate at 16. However, there is a high number of young people who have a learning disability who are NEET.

Legislation makes it clear that mainstream schools must use their best endeavours to meet the needs of children and young people with SEN. The SEND Strategic Advice and Support team works in partnership with primary, secondary and special schools in Plymouth to:

- Develop effective whole-school SEN systems and processes
- Raise the attainment of learners with Special Educational Needs (SEN)
- Evaluate their SEN provision and practice

The service works closely with Special Educational Needs Coordinators (SENCOs) through consultation, advisory and project work on a range of whole-school special educational needs issues with a school improvement focus.

### SUPPORT CENTRES AND SPECIAL SCHOOLS

Where appropriate, children with specific special educational needs are educated within seven special schools to ensure that they can develop within an appropriate environment which caters for all their needs. Plymouth has seven schools designed and maintained to cover all special need requirements. The tables below (Figure 8) identify the range and number of needs which the schools currently support.

Primary SEN		ASD	BESD	HI	MLD	MSI	PD	PMLD	SLCN	SLD	SPLD	VI	Total
Brook Green Centre for Learning	2	24		55	1	1			9		2		94
	2.5%	25.53%	0.00%	58.5%	100%	100%	0.00%	9.57%	0.00%	2.5%	0.00%		
Cann Bridge School								2		76			78
	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	2.56%	0.00%	97.44%	0.00%	0.00%		
Courtlands School	2	2		65					4				73
	2.74%	2.74%	0.00%	89.04%	0.00%	0.00%	0.00%	5.48%	0.00%	0.00%	0.00%		
Longcause Community Special School	89								11		2	1	103
	86.4%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	10.68%	0.00%	1.94%	0.97%		
Mill Ford School								19		81			100
	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	19.00%	0.00%	81.00%	0.00%	0.00%		
Mount Tamar School	5	83		1									91
	5.49%	91.2%	0.00%	1%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	2.20%	
Woodlands School			3	5	61	1						5	75
	0.00%	0.00%	4.00%	6.67%	81.33%	1.33%	0.00%	0.00%	0.00%	0.00%	6.67%		
Total SEN by Type	98	109	3	121	6	62	22	24	157	4	8		614

Secondary SEN		ASD	BESD	HI	MLD	MSI	PD	PMLD	SLCN	SLD	SPLD	VI	to SEN	Total
Brook Green Centre for Learning	0	26	1	28	0	3	0	0	19	0	0	1	15	93
Cann Bridge School	0	0	0	0	0	0	0	0	0	0	0	0	78	78
Courtlands School	2	27	0	4	0	3	0	34	0	0	0	1		71
Longcause Community Special School	0	4	1	11	0	5	0	1	0	0	0	0	79	101
Mill Ford School	32	5	0	0	0	20	0	8	0	0	6	29		100
Mount Tamar School	14	3	0	1	0	1	0	10	0	0	1	50		90
Woodlands School	1	1	2	8	2	10	3	6	3	0	13	26		75
Total SEN by Type	49	66	4	52	2	42	3	78	3	0	21	288		608

**Figure 8**

The first table shows the primary need of each child attending each special school in Plymouth as at January 2013. The second table identifies that many children also have a secondary special need which requires specialist support.

In addition to the seven special schools, Plymouth has specialist support centres covering Autistic Spectrum Condition (ASC), Social Emotional and Mental Health (SEMH/ BESD), Profound and Multiple Learning Disability (PMLD)/ Multi-Sensory Impairment (MSI)/ Physical Disability (PD)/ Medical, Sensory - Hearing Impairment (HI) and Visual Impairment (VI) and Speech Language and Communication Need (SLCN).

We shall look at each area of need in more depth.

**Autistic Spectrum Condition (ASC)**

A need for further provision for ASC pupils at or above age-related expectations was initially identified in the ASC Audit conducted in 2009 and resulted in the development of a third additional secondary provision (Stoke Damerel Community College which was previously VI) and additional primary provision at Goosewell and Keyham Barton primary schools.

School	Phase	Designation	PAN
Keyham Barton SP	Primary	ASD	10*
Goosewell SP	Primary	ASD	10
Ridgeway School SP	Secondary	ASD	10
Mayflower SP	Primary	ASD	18**
Stoke Damerel CC SP	Secondary	ASD	10
Longcause Special	Primary and Secondary	ASD/ MLD	98

\* Keyham Barton currently only has capacity for 5.

\*\*Mayflower support centre currently has 18 places but from April 2015 this will reduce to 12 pupils.

Requests to Matching Panel have demonstrated that there is still a shortage of places for secondary pupils with ASC. This applies to pupils who are achieving at or above age-related expectations, as well as those with learning difficulties. We only have Special School provision for ASC pupils who have learning difficulties and there is increased demand for Support Centre places which reflects the increase in local need. The decommissioning of the specialist secondary support centre provision at Plymstock has impacted further on the availability of places. We would anticipate that there will be a future pressure on places as the expectation for a specialist offer post-16 increases.

A growing number of pupils with ASC and challenging behaviour has been placed in a specialist provision at Mount Tamar Special School. Some of the young people are able to manage within the school environment while others need to access their education off the school campus. This brings significant issues around access to a suitable environment.

When special schools do not have enough capacity, the Alternative Complementary Education Schools service ensure that additional SEND provision is provided either through placements for in-year admissions or commissioned through SMAP for complex needs students who are not able to access SEND school provision. Working together with Special Schools, ACE and Children's Integrated Disability Service we have provided fulltime bespoke personalised learning packages for a significant number of band 8 needs students. While good outcomes have been achieved we need to establish a sustainable approach to supporting students with very complex needs locally into the future.

### Social Emotional and Mental Health (SEMH/ BESD)

We are now seeing a rise in the number of reception pupils with severe SEMH (BESD) needs. Recent requests to the Matching Panel have highlighted a shortage of places in special schools for secondary pupils with SEMH (BESD) both with and without MLD. We have a shortage of places for the increasing number of secondary pupils with SEMH (BESD). The Local Authority has commissioned ACE to retain pupils where places have not been available in special schools and where mainstream schools have been unable to meet needs.

An attempt to address the increasing need for provision for SEMH (BESD) (as identified by mainstream schools and the LA) resulted in the re-designation of two special schools (Courtlands and Brook Green) from MLD to MLD/ SEMH(BESD) in 2008.

School	Phase	Designation	PAN
Courtlands Special	Primary	BESD/ MLD	75
Brook Green Special	Secondary	BESD/ MLD	84
Mount Tamar Special	Primary and Secondary	BESD	101
ACE	Primary and Secondary	Short-term PRU provision	

### Profound and Multiple Learning Disability (PMLD)/ Multi-Sensory Impairment (MSI)/ Physical Disability (PD)/ Medical

PMLD pupils are educated at Mill Ford and Woodlands School; both schools are equipped and designed to meet the needs of pupils with PMLD, with Woodlands being a new build and having provision for pupils with MSI and pupils with complex medical needs.

Requests for special school placements for PMLD have remained at a similar level over the last 3 years.

School	Phase	Designation	PAN
Woodlands Special	Primary and Secondary	PD/ PMLD/ MSI	75
Mill Ford Special	Primary and Secondary	PMLD/ SLD	100
Lipson Co-operative SP	Secondary	PD provision	10

### Physical Disability

The number of pupils attending maintained specialist provision for PD remains small as mainstream schools are increasingly able to meet these needs. Parents and pupils are increasingly requesting support in their local mainstream school where pupils can be educated alongside mainstream pupils and can remain with their friendship groups. Mainstream provision is supported through an effective school based outreach service which ensures these pupils thrive in this environment.

### Severe Learning Difficulties (SLD)

The number of new pupils requiring this type of school provision has not varied significantly in recent years although the number of places available has decreased due to these schools providing Post-16 education.

School	Phase	Designation	PAN
Cann Bridge Special	Primary and Secondary	SLD	80
Mill Ford Special	Primary and Secondary	PMLD/ SLD	100

Both of the above special schools provide for SLD.

### Sensory

The number of pupils requiring specialist Hearing Impairment provision in mainstream primary and secondary school has remained reasonably static. Pupils in the primary HI provision benefit from two specialist Teachers of the Deaf with a third Teacher of the Deaf for pupils in the nursery provision. All Staff have BSL training. The school benefits from Soundfield systems throughout the school providing improved access to speech for all pupils. Pupils in the secondary HI provision have access to IFTE Teacher of the Deaf. Some areas of the school have a Sound field system in place with the base being acoustically enhanced.

### Hearing Impairment (HI)

The number of pupils requiring specialist HI provision in mainstream primary and secondary school has remained static.

School	Phase	Designation	PAN
Eggbuckland Vale SP	Primary	HI	18
Eggbuckland CC SP	Secondary	HI	12

### Visual Impairment (VI)

The LA de-commissioned a specialist secondary VI provision as parents and pupils were expressing a preference for support in their local mainstream school which enabled them to remain in a mainstream environment with their friendship groups. This provision has been modified and re-designated as a secondary ASC provision.

### Speech Language and Communication Need (SLCN)

School	Phase	Designation	PAN
ICAN Nursery	Pre-School	SLCN	20 (10am/ 10pm)
Tor Bridge Primary	Primary (KS1)	SLCN	20
Thornbury Primary	Primary (KS2)	SLCN	10
Tor Bridge High	Secondary	SLCN	10

We are identifying an increasing number of pupils with SLCN particularly in primary schools. The number of placements in our Key Stage One provision is currently twice the original designated number with some spare capacity.

Numbers in the pre-school ICAN provision have remained at a similar level as previous years. The number of pupils in the specialist Key Stage 2 provision has remained relatively static. The number of pupils in the specialist secondary provision has remained relatively static.

## Early Years

National research carried out on behalf of the DfE indicates that where early years services were reported to be working well, coordination of services appeared to be more embedded, with smooth interaction between identification, family support and early education, and a more strategic approach to linking up Children's Centres and local mainstream and special schools. There was a strong emphasis on early intervention and referral to services, and a focus on actively developing relationships with parents. There was some variation between local authorities in how far their approach included investing in SEN support for private and independent early years' providers<sup>1</sup>.

By contrast, where local authorities described less confidence in their early years' provision, there was sometimes less coordination of funding, poorer planning, problems with early diagnosis and assessment and a more limited range of provision. At times, there was also a less systematic use of, or an over reliance on, children's centres, with reports of geographical boundaries making it difficult for parents to access provision, less experienced and trained staff, and weaker relationships with local authority SEN staff.

The implementation of the recommendations of this review will need to consider how SEN provision is developed throughout the early years services available in the city.

## 5. PRIORITIES FOR SEN PROVISION

According to the 2010 report, Special Educational Needs and Disability: Understanding Local Variation in Prevalence, Service Provision and Support, factors supporting best practice include a strong ethos of inclusion, strong and effective multi-agency working, commitment and strong leadership, effective partnerships with all key stakeholders, and an adequate number of skilled staff at all levels. These factors are key in the development of sufficient effective, quality SEN provision across the whole school estate. To achieve the vision and achieve the outcomes described in this framework it will be vital that communication between all stakeholders is clear and unambiguous.

Based on a range of data and in consultation with schools, parents, children and young people, and other partners the following priorities have been identified which cut across the whole of SEN provision in the city.

### Priority 1 Level of SEN provision

The review has identified that there is insufficient SEN provision:

- In mainstream and mainstream specialist centres to meet the needs of pupils with ASC
- For primary and secondary aged pupils with SEMH (BESD)

---

<sup>1</sup> Chapter 6 Special Educational Needs and Disability Understanding local variation in prevalence service provision and support

- For pupils in Early Years settings with PMLD and a range of complex needs
- To meet the needs of primary aged SLD pupils

There are currently pupils in targeted and specialist provision, who, with the right support could transition successfully to mainstream settings. They should be supported to do so at the earliest opportunity, e.g. a natural transition point. This will free up places in special schools for those pupils who cannot maintain a mainstream placement.

### **Priority 2 Parental Confidence**

Parents and carers need to feel confident that when their child is assessed for SEND there will be an appropriate place available for them in either mainstream, targeted or specialist provision. A plan needs to be developed to both communicate to families the full extent and quality of the school estate.

### **Priority 3 Joint Commissioning**

Joint commissioning as described in the 0-25 Special Educational Needs and Disability Code of Practice will need to be planned and agreed with clear lines of accountability and responsibility established.

Joint Commissioning will be integral to the Children and Young People's commissioning plan to ensure that support requirements for children with SEN are met. Joint commissioning of some key services through the Health and Wellbeing Board will ensure that agreed outcomes are achieved across the whole city.

### **Priority 4 Sharing Knowledge**

The range of specialist knowledge, skills and expertise within specialist and mainstream provision should be identified and shared across all schools

### **Priority 5 Post-16 SEN provision**

The provision to meet the needs of Post-16 pupils with ASC, SEMH and SLD should continue to be developed to deliver high quality provision. The aim is to provide local pathways to paid employment and to achieve this, independent skills and vocational courses need to be fully inclusive for pupils with SEN.

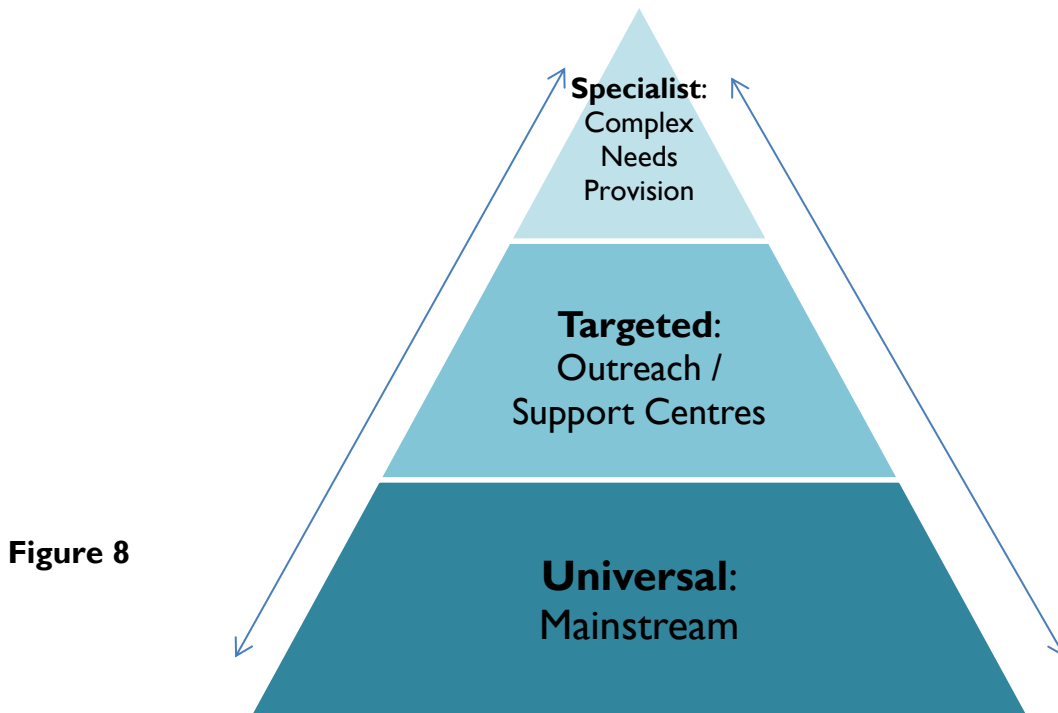
Some pupils with SEN may require a longer, supported transition into Further Education and to achieve this there needs to be development of new provision that will provide a nurturing supportive approach to transition at 16.

### **Priority 6 Admissions Processes**

We need to analyse and review EHC plan Annual Review paperwork to ensure promotion of robust decisions regarding appropriateness of each pupils' placement on a regular basis.

## 6. OUTCOMES AND NEXT STEPS

The current special educational needs provision across the city can be represented in three layers as shown in Figure 8. Within these broad layers there are further discreet sections and considerable interaction and support between the layers, for example, outreach from special schools and specialist teams going into Mainstream provision and Targeted provision or specialist teams providing support to special schools.



The SEND Local Offer includes details of the arrangements the Local Authority expects all schools and academies in Plymouth to have in place for:

- Identifying the particular SEN of children and young people
- Consulting with parents of children and young people with SEND
- Securing the services, provision and equipment required by children and young people with SEN or disabilities
- Supporting disabled children and young people and those with SEN in moving between phases of education and preparing for adulthood and independent living

The SEND Local Offer also provides detailed information about how the Local Authority expects schools and academies to deliver support to children with SEN in the following areas:

- Approaches to teaching, adaptations to the curriculum and the learning environment for children and young people with SEN or disabilities and additional learning support for those with SEN
- Enabling available facilities to be accessed by disabled children and young people and those with SEN (this should include ancillary aids and assistive technology, including Augmentative and Alternative Communication (AAC))
- Assessing and reviewing pupils' progress towards outcomes, including how schools work with parents and young people in doing so

- Securing expertise among teachers, lecturers or other professionals to support children and young people with SEN or disabilities – this should include professional development to secure expertise at different levels; awareness, enhanced, specialist
- Assessing and evaluating the effectiveness of the education and training provision the local authority makes for children and young people with SEN or disabilities
- Activities that are available to disabled children and young people and those with SEN, including physical activities and extra-curricular activities
- Supporting the emotional, mental and social development of disabled children and young people and those with SEN (this should include extra pastoral support arrangements for listening to the views of pupils with SEN and measures to prevent bullying)

National research carried out to understand the local variation in prevalence, service provision and support clearly evidenced that the most successful dynamic between mainstream, targeted and specialist provision is described as a virtuous cycle. 'strong parental consultation, strong support for and within mainstream schools to meet the needs of children with SEN, and some use of out of area placements, combined to mean that provision was broadly seen as successful – even in areas where there was relatively little in the way of specialist provision.

Chapter 6 The Special Educational Needs and Disability Understanding Local Variation in Prevalence, Service Provision and Support

The implementation plan following this review will need to include a clear communication plan with all stakeholders.

## 6a UNIVERSAL/ MAINSTREAM

Mainstream school will continue to be the first option when considering choices as stated in the SEN 0-25 Code of Practice. Therefore it is important that the way in which the SEND pathway is organised enables this principle to be promoted.

With the right staff training, strategies and support in place the majority of children and young people with SEN are already successfully included in mainstream. That principle is supported by provisions safeguarding the interests of all children and young people and ensuring that the preferences of the child's parents or the young person for where they should be educated are met wherever possible.

### Outcomes

- Skills in mainstream schools meet the needs of pupils with SEMH, cognition and learning, communication and interaction and sensory/ physical difficulties
- Children and young people with SEND have their needs met as close to their home as possible.
- There is increased parental confidence in schools' and support services' ability to meet the needs of pupils with SEN
- All settings are able to access a comprehensive professional development offer
- Principles of good practice are shared widely
- Transition procedures are embedded into the Annual Review processes so that provision is matched to pupil need.



**Next Steps**

- We will make advice, support and training available to schools to enable them to meet needs and provide relevant and current SEND information and advice to schools through Local Authority officer support, the Local Offer and SENCO Conferences
- Offer support to schools and settings to ensure that they can appropriately assess and track the progress and attainment of children and young people with SEND. This will support the evidence schools and settings need for Ofsted under the new Framework for School Inspection (January 2015). Since 2012 the Ofsted framework has an increased focus on the achievement and progress of pupils with disabilities and special educational needs. In addition develop a framework for the recognition of schools' good practice around SEND
- Ensure clear processes are in place for mainstream schools to access the joint outreach model linking the Local Authority Children's Integrated Disability Service and Plymouth special schools
- Establish a training and development programme around SEMH in conjunction with the Teaching School. The programme will include an opportunity for teaching staff exchanges between special and mainstream schools
- Through joint commissioning explore the possibility of developing through joint funding arrangements the THRIVE model of working
- Focus the LA SEN Audit on specific areas of provision or need
- Review the information and support provided for parents of pupils with SEN
- Set up Task and Finish groups to review current transition processes. These to include EYFS/ Key Stage 1, Key Stages 2/ 3, 14 to 25

**6b TARGETED OUTREACH TO MAINSTREAM SCHOOLS**

The outreach programme needs to reflect the skills mix across all provisions sharing best practice and learning as well as finding innovative solutions for meeting the needs of pupils on a day to day basis. The partnership working will draw on expertise and will develop a robust model of outreach support.

**Outcomes**

- Joint working and sharing of expertise between specialist support centres, special schools and mainstream schools is in place.
- Targeted outreach services are matched to pupil need and deployed effectively across the city.

**Next Steps**

- Design a blended approach model to facilitate joint working between special schools, Local Authority outreach services and mainstream schools. This will be in the areas of:
  - LA outreach services
  - Expertise in school-based specialist centres
  - Special school outreach services
  - Expertise in mainstream school
- Develop a plan that will positively foster parental trust in mainstream provision. Research indicates that where there is a high level of specialist provision this was seen to influence the level of parental trust in mainstream provision, and indeed removed a helpful lever on schools to increase their ability to meet need, thus undermining attempts to increase the use of mainstream provision.
- Design a consultation process with parents, carers and pupils to ensure that all services are co-produced with families. This will ensure that the parent and pupil voice are heard.

**6c SUPPORT CENTRES**

School	Phase	Designation	PAN
Keyham Barton SP	Primary	ASD	10*
Goosewell SP	Primary	ASD	10
Ridgeway School SP	Secondary	ASD	10
Mayflower SP	Primary	ASD	18**
Stoke Damerel CC SP	Secondary	ASD	10
ICAN Nursery	Pre-School	SLCN	20 (10am/ 10pm)
Tor Bridge Primary	Primary (KS1)	SLCN	20
Thornbury Primary	Primary (KS2)	SLCN	10
Tor Bridge High	Secondary	SLCN	10
Eggbuckland Vale SP	Primary	HI	18
Eggbuckland CC SP	Secondary	HI	12

\*Keyham Barton only has capacity for 5 currently

\*\*Mayflower is reducing to 12 from April 2015

The support centres based in mainstream schools provide the appropriate support for those children who have a significant SEN requirement but manage to function successfully in the mainstream system with their peers. All specialist units and centres commissioned and funded by the Local Authority have Service Level Agreements (SLA), or contracts for Academy schools, that clarify their responsibilities and accountability. A monitoring framework is being developed to implement the Local Authority's quality assurance measure to monitor Plymouth's targeted and supported educational provision. Parents and carers and young people will be part of evaluating the SLA.

Currently, there is a shortage of places at the primary ASD support centres. One of the recommendations of this review is that we consider how we increase the capacity of the support centre provision to better meet the needs of children across the whole city. This will contribute towards reducing the amount of time and cost of travel to school and support the engagement of children with complex needs in their own community.

The Support Centres for pupils with a Hearing Impairment currently meet the need locally. In some circumstances there is a need for the young person to attend a Special School (out of Plymouth) and these places are commissioning individually. Further work is needed to understand the options to use our shared resources in staff with specialist HI knowledge in the most effective way.

With regard to Speech and Language provision in Plymouth, the work of this review identified that there is a need for a more joined up approach across agencies and schools to meet pupils needs effectively and provide a sustainable approach to workforce skills. A review with children's centres, schools, support services and health services (speech and language) has commenced and will report back its findings to the SEND Strategic Steering Group in order that recommendations are included in this action plan. Children's Centres offer a short window of opportunity to identify children with a speech and language need and children presenting with a primary need of Speech and language need to be prioritised. New Devon CCG offer of speech and language support needs to be described and the Local Authority offer needs to dovetail with it.

## Outcomes

- The number of places in and the designations of specialist support centres reflect the current and anticipated pattern of need in the city
- Support Centre monitoring framework is agreed and implemented.

## Next Steps

- Review the designations and admissions criteria of existing specialist support centres by July 2015.
- Commission a specialist unit for pre-school children with severe learning disabilities within a mainstream nursery provision.
- Commission a further primary and secondary ASC support centre
- Establish a model of sharing best practice across the city
- Design and agree a process for annual quality assurance visits for specialist support centres. This will include the implementation of the monitoring framework to facilitate this quality assurance
- Identify which pupils would benefit from being with their peers in a mainstream environment and establish a programme of phased transition to mainstream school from support centres.
- Undertake a review across schools, support services and health services to develop a joined up approach across agencies and schools to the potential of an integrated offer for children with speech and language needs effectively maximising the available resources.
- Undertake a review with the aim of understanding the options available to use our shared resources in staff with specialist HI knowledge in the most effective way

## 6d SPECIAL SCHOOLS – 3 – 16 years

Plymouth special schools cover the broad spectrum of all the SEN needs. Geographically, the schools are mainly focused in the northern part of the city which means that many pupils are transported across the city to access their education and they are often not able to participate in their local community.

Plymouth has a high number of special schools for its population. Our statistical neighbours have between 3 and 5 special schools compared to Plymouth's 7, which have a significant number of pupils from Devon and Cornwall. Only two of the special schools, Woodlands and Mount Tamar, are designated as residential special schools.

The special schools have been working in three task and finish groups to identify pressure points, areas for development and visionary thinking to design and shape the future provision of services. The papers developed as part of this work will inform the commissioning decisions regarding services for children with complex needs. Information from these papers regarding school places has been included in the following paragraphs.

A position paper for the next three years will be produced that will draw together the findings from the three task and finish groups and outline plans for reshaping the special schools. It is anticipated that the reshaping to meet future need will be undertaken over the next three years with a business case developed by September 2017. The special school estate will be reviewed as part of the development and visionary thinking for the re-shaping of future services and any changes will form part of the development plan which will seek to maximise existing spaces.

**Cann Bridge, Mill Ford, Woodlands (3-19 years)**

School	Age	PAN	On Roll	Indicative Capacity
Cann Bridge	3-19	80	81	
Mill Ford	3-19	100	101	
Woodlands	2-19	75	75	

Currently all three of the above schools are running consistently at PAN, due mainly to the change in designation to maintain Post 16 learners. When places are available they are quickly filled and there are a number of learners in the city requesting places who are unable to have needs met. This also includes learners whose needs would be better met in a different Special School but are unable to transfer due to capacity issues.

Due to the increase in the number of places held by secondary age students ( specifically Post 16) the number of entry places at Key stage 1 or Foundation Stage have been reduced and a mainstream nursery setting has been identified to become a partner with the schools to ensure that when appropriate places are available. Ham Drive nursery has already been working in partnership with Cann Bridge and Mill Ford Schools to deliver some of the individual packages and it is proposed to formalise this partnership to establish a specialist unit. The satellite provision will offer 6-8 nursery places for children with SLD.

It is recognised by all special schools that there is an issue for students at Post 16 which needs addressing; this becomes increasingly acute the more complex the needs of the student. This issue is address in section 6e. The following outcomes and next steps refer to the school ages 3-16.

**Outcomes**

- Children with complex needs are able to access the specialist support that they need from an early age.
- Special schools have sufficient places to meet the current and future needs. The designations reflect the current pattern of need in the city with places available for new referrals
- The protocol for commissioning places in special schools includes an arrangement for reviewing the number of commissioned places on an annual basis
- A supported, phased transition process into post-16 education, employment and training is in place

**Next Steps**

- Ensure that transition procedures are embedded into the Annual Review processes so that provision is matched to pupil need and a supported phased transition back into mainstream takes place where appropriate
- Ensure that where appropriate Health needs of children and young people are funded by NEW Devon CCG
- Formalise the partnership of Cann Bridge and Mill Ford Schools with the mainstream nursery setting to deliver up to 6 -8 individual places for children with SLD.

**Longcause, Brook Green, Courtlands, Mount Tamar**

School	Age	PAN	On Roll(as at January 2015)	Indicative Capacity
Longcause	5-17	98	97	
Brook Green	11-16	84	94	
Courtlands	4-11	75	75	
Mount Tamar	4-16	101	98	

Courtlands school has some space available with 3 classrooms currently empty that might be suitable for use as a specialist centre for high functioning ASC or SEMH pupils. Some capital work would be needed to achieve the change of use to ensure that the pupils would be educated in an appropriate and safe environment.

There are alternative options that can be considered for the future location of the school and these will be discussed in more detail in the position paper to be written as stated above.

There is a need to develop the capacity to be able to carry out an assessment of SEN for pupils to better determine which school they will most effectively have their needs met. The EHC and the subsequent review process needs to be robust enough to ensure that the needs of the child are met in the most appropriate setting. This could, at times, result in the movement of pupils across the special schools.

### Outcomes

- Pupils with MLD/SEMH/ASC and who are vulnerable are able to access their education in the appropriate school
- Students in Years 10 and 11 are able to access appropriate courses for Life skills and employability skills.
- A satellite provision with a local mainstream to further inclusion opportunities for pupils with MLD to support the transition to mainstream where appropriate.

### Next Steps

- Consider how Courtlands capacity could be used to offer places for those primary pupils with SEMH and MLD. This would ensure that they were in the right school and would also release capacity in Mount Tamar.
- Establish shared offsite provision for up to 8 Mount Tamar and Longcause students with ASC and SEMH. The aim would be the short term placement of up to 8 pupils with the goal of returning them back into the special schools as quickly as possible potentially avoiding the need for exclusions of these vulnerable children.
- Review the current use of the Mount Tamar hostel to consider whether it should be adapted to become a short break children's home to support families to keep their children at home with their families.
- Review special school designations and admissions processes to include a regular review of PAN/ capacity of special schools.
- Capture and analyse all data including health data so that special school designations and specialist provision is accurately matched to future needs.
- Co-locate some multi-agency posts in special schools to support the continued development of integrated working.
- Ensure the joint commissioning processes clarify the funding of health needs on an individual and whole-school basis. Look into mental health needs of the cohort and work together to jointly commission support.
- Review current phased supported transition processes, focusing on:
  - EYFS/ Key Stage 1, Key Stages 2/ 3, 14 to 25
  - Transition to mainstream school
  - Parent and pupil voice

**ACE**

In addition to the 7 special schools, the Alternative Complementary Education Schools Service offers bespoke commissioned placements for pupils with SEN who are experiencing difficulty in their Special school or mainstream school. These pupils are referred via a multi-disciplinary panel and are subject to regular monitoring by an agreed governance structure. Many of these are with ACE to avoid out of city placement.

Pupils sometimes remain in ACE for a longer period until a place at an appropriate special school can be provided. This is mostly at primary phase, for pupils who receive an EHC plan whilst attending ACE but did not arrive with one having been managed out of mainstream school.

As previously stated in this document one of the principles that underpins the framework is to improve outcomes for children and young people with SEN and to achieve this we need to ensure that pupils are appropriately moved on from ACE when necessary to their school place (mainstream or specialist).

The ACE Service also provides the hospital school education for Plymouth which is on four sites as well as outreach home tuition. Pupils can be offered a place in the health and welfare provision on either a short or long term basis, dependent on their physical or mental health need. A small number of these children would be identified as have SEN or disabilities. (Medical referrals; 109, 16 with statements, all mainstream schools as at Jan 2015)

**Outcomes**

- That all children with SEMH and SEN access their education in an appropriate school or AP provision with the right level of support.

**Next steps**

- With regard to the small cohort of young people who have individually commissioned provision; either consider the designation of special schools to support the provision of education or continue to commission from ACE with the established governance structure.

**6 e 14-25 SEN PROVISION**

There is a significant piece of work that needs to be undertaken to develop the market place for Post 16 education, employment and training in the city. This development work needs to address the issues of suitable opportunities for young people with complex needs to maximise their independence and employment opportunities. In line with the new EHC plans it is important that provision for adult learning is developed in or close to Plymouth; again this is more needed for the most complex of learners where current provision for continuing educational opportunities is very poor. Current provision in this phase is very limited for the learners of the three schools and parents are not seeing appropriate provision for their children and are demonstrating that they want more innovative and bespoke schemes/activities to meet the needs of these young adults.

The movement of pupils on to Post 16 destinations has in the past released capacity in the special schools for young children with complex needs entering the school system. However, as needs have become more complex, the post 16 offer is not identified as offering the support that is not required for these young people when they leave school. This gap in provision was recognised and addressed by the Local Authority in 2011 with the development of Post 16 provision in Cann Bridge and Woodlands in addition to existing provision in Mill Ford. This has proved both positive for students and popular with families, who were increasingly unhappy with the offer elsewhere.

The three schools have accommodated students for three years of Post 16, however the underlying issue of increased numbers at this age group taking out capacity across the school still needs to be resolved. For example, in Cann Bridge, additional classroom space would be required to meet the demand for 3-16 year olds and continue to offer a post 16 provision. A review of physical capacity in all the Special School buildings needs to be completed in order to confirm the action required. The question of 19-25 provision also needs to be addressed through engagement and discussion with adult services.

Parents report that they are not seeing appropriate provision for their children and are demonstrating that they want more innovative and bespoke schemes/activities to meet the needs of these young adults. Work on market development of the Post 16 provision is underway and needs to continue to develop a broad range of suitable courses for young people with SEN. This work needs to include the development of courses which are bespoke and highly personalised for individual learners with complex needs. A small group of students in Post 16 provision will require an enhanced, personalised plan to be able to realise their future employment opportunities. Where appropriate and as part of a wider offer pupils are able to remain in the three schools for up to 3 years Post 16. However, it is anticipated that there will be a tailored phased reduction in Post 16 places at special schools once the appropriate provision has been developed across the city.

Some students leaving Brook Green and Mount Tamar require a supported transition so that they can access FE courses that will lead them on to employability. Work has started on developing partnerships with the FE colleges to provide a supported transition in to further education and to ensure that the courses offered are able to meet the needs of the young people who have SEN and support them towards employability. So that 5 day courses are offered where appropriate with an enhanced offer of PHSME and independent living skills.

Cann Bridge, Mill Ford and Woodlands are committed to working in partnership to develop a 19 – 25 provision for young people with complex disabilities in the city. This would require new partnerships with adult social care and CCG to develop the provision.

### **Next Steps**

- Working in partnership with all providers including FE Colleges, Schools and small independent providers design a model that will establish a phased transition Post 16 service to support young people into further education, paid employment and training.
- Development work to continue across Cann Bridge, Mill Ford and Woodlands special schools, with the Post 16 providers for young people with complex needs in order to describe a varied Post 16 provision for young people with complex disabilities. The three schools to explore joint working and design a consortia model so that pupils will have access to a wider range of courses Post-16 which maximises the opportunities for independence skills and employment opportunities. This work need to include clarification for capital requirements.
- Development work to commence between schools, New Devon CCG and adult social care to establish provision for 19-25 young people with complex disabilities.
- The Post-16 provision planning task and finish group will explore the following areas of work and will design a project plan which will be brought to the SEND Core Delivery group for agreement. Initial planning has identified the following lines of enquiry and broad areas of work:

- Communication
- Mapping of current provision including gap and needs analysis
- Monitoring the quality of provision and that planned outcome for young people are being achieved
- Market development including FE colleges and independent providers of day courses in the city.
- Developing clear lines of responsibility and accountability
- Development of Post-16 provision to meet the needs which will include DfE approved recognised qualifications.
- Review of the processes and documentation for referral and funding arrangements.

## 7. ACTION PLAN

The delivery of the action plan detailed below will be overseen by Jayne Gorton (Head of Access and Planning) and Jo Siney (Head of SEND) working closely with the special schools and support centres to achieve the changes. The action plan will deliver the priorities described in this document across the whole of the SEND provision in the city.

<b>Priority 1</b>	<b>Level of SEN provision</b>
<b>Priority 2</b>	<b>Parental Confidence</b>
<b>Priority 3</b>	<b>Joint Commissioning</b>
<b>Priority 4</b>	<b>Sharing Knowledge</b>
<b>Priority 5</b>	<b>Post-16 SEN provision</b>

The actions will in some cases cut across a number of the priorities and so the plan has been described using the different areas of

- **UNIVERSAL MAINSTREAM**
- **TARGETED OUTREACH**
- **SUPPORT CENTRES**
- **SPECIAL SCHOOLS**
- **POST- 16**
- **PARENTAL CONFIDENCE**

The timescales will be ambitious but achievable.

Short Term	Implemented by September 2015
Medium term	Implemented by September 2016
Long Term	Implemented by September 2018



	Action	Timescale
<b>MAINSTREAM/UNIVERSAL</b>	1. Offer support to schools and settings to ensure that they can appropriately assess and track the progress and attainment of children and young people with SEND.	Short term
	2. Develop a framework for the recognition of schools' good practice around SEND	Medium term
	3. Develop Mainstream Guidance for schools around each of the SEND Code of Practice 2014 four broad areas of need	Medium term
	4. Establish a training and development programme around SEMH/BESD in conjunction with the Teaching School. The programme will include an opportunity for teaching staff exchanges between special and mainstream schools	Medium term
	5. Through joint commissioning, explore the possibility of developing a behaviour and support model of working for CYP with SEMH needs. Joint commissioning of Mental Health services for young people in secondary school or in transition to adult services.	Short term
	6. Review Local Offer across Health, Social care and Education services	Medium term
	7. Focus the LA SEN Audit on specific areas of provision or need	Short term
	8. Set up Task and Finish groups to review current transition processes. These to include EYFS/ Key Stage 1, Key Stages 2/ 3, 14 to 25	Short term
<b>TARGETED OUTREACH</b>	1. Review and clarify a model to facilitate joint working between special schools, Local Authority outreach services and mainstream schools using a blended approach.	Medium term
	2. Establish a model of sharing best practice across the schools in the city.	
	3. Ensure clear processes are in place for mainstream schools to access the joint outreach model linking the Local Authority Support Services and Plymouth special schools.	Medium term Medium term
	4. Establish a LA model for in-house support services monitoring using Ofsted inspection framework criteria and DfE Support Services standards	
<b>SUPPORT CENTRES</b>	1. Review the designations and admissions criteria of existing specialist support centres by July 2015.	Short term
	2. Design and agree a monitoring framework for the quality assurance of specialist support centres	Short term
	3. Commission a further Primary and Secondary ASC support centre for the provision of an additional 10 places in Primary and 12 places in Secondary	Long term
	4. Within the Statements / EHC Annual Review process, identify which pupils would benefit from being with their peers in a mainstream environment and establish a programme of phased transition to mainstream school from support centres and special schools.	Medium term
	5. Commission an interim specialist unit for pre-school children with severe learning disabilities within a mainstream nursery provision	Short term Medium term
	6. Undertake a review across schools, support services and health services to develop a	

	<p>joined up approach across agencies and schools to the potential of an integrated offer for children with speech and language needs effectively maximising the available resources.</p> <p>7. Undertake a review with the aim of understanding the options available to use our shared resources in staff with specialist HI knowledge in the most effective way</p>	Short term
<b>SPECIAL SCHOOLS</b>	<p>1. Consider the designation of special schools to support the provision of education for this small cohort of young people. This needs to be completed within the next 6 months with a view to establishing the options for implementation by September 2016.</p> <p>2. Capture and analyse all data including health data so that special school designations and specialist provision is accurately matched to future needs.</p> <p>3. Co-location of some multi-agency posts in special schools to support the continued development of integrated working.</p> <p>4. Review current phased supported transition processes, focusing on:  EYFS/ Key Stage 1, Key Stages 2/ 3, 14 to 25  Transition to mainstream school  Parent and pupil voice</p> <p>5. Consider how Brook Green and Courtlands could develop existing space to become available for alternative use.</p> <p>6. Consider how Courtlands capacity could be used to offer places for those pupils with SEMH and identified vulnerabilities.</p> <p>7. Develop the proposal of a shared off-site provision for students with, LDD, ASC and mental health issues. This will be achieved through a partnership of schools, college and business.</p> <p>8. Ensure the joint commissioning processes clarify the funding of health needs on an individual and whole-school basis. Look into mental health needs of the cohort and work together to jointly commission support.</p>	<p>Medium term</p> <p>Short term</p> <p>Short term</p> <p>Medium term</p> <p>Medium term</p> <p>Short term</p> <p>Medium term</p> <p>Short term</p>
<b>POST 16</b>	<p>1. Working in partnership with all providers including FE Colleges, Schools and small independent providers design a model that will establish a phased transition Post 16 service to support young people into further education, paid employment and training.</p> <p>2. Cann Bridge, Mill Ford and Woodlands special schools continue to develop the offer of a varied Post 16 provision.</p> <p>3. The Post-16 task and finish group will design a project plan to explore the areas identified in this review which will be brought back to the SEND Core delivery group</p>	<p>Short term</p> <p>Medium term</p> <p>Short term</p>
<b>PARENTAL CONFIDENCE</b>	<p>1. Design a consultation process with parents, carers and pupils to ensure that all services are co-produced with families.</p>	Medium term

	<ol style="list-style-type: none"> <li>2. Develop a plan that will positively influence parental trust in mainstream provision and for parents to be clear on the support that their child will receive in school.</li> <li>3. Review the information and support provided for parents of pupils with SEN</li> </ol>	<p>Medium term</p> <p>Short term</p>
--	--	--------------------------------------

An implementation plan will detail resource allocation including LA Officers leading each section and monitoring arrangements.

**GLOSSARY**

<b>ASC/ASD</b>	Autistic Spectrum Condition/Disorder
<b>BESD/EBD</b>	Behavioural/Emotional/Social Difficulties
<b>BSL</b>	British Sign Language
<b>CIT</b>	Communication and Interaction Team
<b>Direct Payments</b>	Direct Payments are payments made by the Local Authority <i>instead</i> of providing or arranging for the provision of the services.
<b>EHC</b>	Education Health and Care Plan
<b>EYFS</b>	Early Years Foundation Stage (Aged 3 -5)
<b>HI</b>	Hearing Impairment
<b>ICAN</b>	I CAN is a model of accreditation for the early years, primary and secondary workforce through a portfolio of Talk Programmes: <i>Early Talk 0-3, Early Talk, Primary Talk</i> and <i>Secondary Talk</i>
<b>Key Stage 1</b>	Ages 5 - 7
<b>Key Stage 2</b>	Ages 7-11
<b>Key Stage 3</b>	Ages 11-14
<b>Key Stage 4</b>	Ages 14-16
<b>Local Offer</b>	The purpose of the local offer is to enable parents and young people to see more clearly what services are available in their area and how to access them.
<b>MLD</b>	Moderate learning difficulties
<b>MSI</b>	Multi-sensory Impairment
<b>Personal Budgets</b>	is an amount of money identified to deliver parts of the provision set out in an Education Health and Care plan (EHC).
<b>PD</b>	Physical Disability
<b>PMLD</b>	Profound and multiple learning disabilities
<b>SEN</b>	Special Educational Needs
<b>SEND</b>	Special Educational Needs and Disability
<b>SLD</b>	Severe learning difficulties
<b>SLCN</b>	Speech, language and communication
<b>SEMH</b>	Social emotional and mental health
<b>Support Centre</b>	The aim of the support centres is to provide children with the appropriate level of individual support and enhanced environment to meet their special needs within a mainstream setting which enables them to benefit from the full range of curriculum facilities
<b>VI</b>	Visual Impairment

# SEND REVIEW AND FRAMEWORK FOR EDUCATION PROVISION 2015-18

Implementation Plan:

Appendix 2



Ultimate Outcome	To ensure SEND education provision is appropriate and sufficient to meet needs children and young people					
Outcome 1	Commissioners will have accurate, up to date and relevant data to inform decision making regarding future demand for specialist support and provision and workforce skills development					
Action	Lead	From when	To when	Cost implications	Key Milestones	Outcomes/ evaluation and who/how (monitoring by SEND Strategy Steering Group)
<b>Data</b> Develop a single suite of data across all agencies to enable accurate forecasting of the SEND population.	AP	June 2015	January 2016	On-going costs of existing teams	Schools are aware of the need to ensure the accuracy of school census.  Public Health and Health data is made available to education commissioners	Commissioners are able to plan future provision using a Joint Commissioning model.  Finance staff are able to forecast future demands on the High Needs budget
<b>Admission and Transition</b> Set up task and finish groups to review admission and transition processes at EYFS/Key Stage 1, Key Stages 2 & 3 and 14 - 25	SS, PW, AF & AP	April 2015	July 2015	Existing resources	Task and finish groups review current transition processes  Within the EHC Annual Review process, identify where pupils would benefit from being with their peers in a mainstream	Transition processes are in place that support children and young people to move smoothly through the transition.  Children and young people are appropriately placed in the

					environment and establish a programme of phased transition to mainstream school from support centres and special schools.	education provision that meets their needs.
<p><b>School improvement support</b></p> <p>Offer support to schools and settings to ensure that they can appropriately assess and track the progress and attainment of children and young people with SEND</p> <p>Establish a training and development programme around SEMH/BESD Schools monitor needs of pupils</p> <p>Joint commissioning of social, emotional and mental health services for young people in secondary school or in transition to adult services</p>	SS	April 2015	Sept 2018	Existing resources	<p>Focus the Local Authority SEN Audit on specific areas of provision or need to support improvement of the Local Offer from schools.</p> <p>Recognise and share schools' good practice around SEND</p>	<p>Mainstream schools are able to meet the needs of their pupils and staff have received training and are aware of appropriate resources to support them.</p>
		June 2015	Sept 2015	Training programme funded through existing training budget allocation	Key partners identified to develop and implement a training and development programme	Training and staff development programme delivered to mainstream and special schools across the city.
		June 2015	Sept 2015	Existing resources will be redirected to the plan. (There is a possible opportunity for schools forum to redirect resources to meet this growing need)	<p>Work with partners to agree a joint commissioning plan for mental health services for young people 12-18</p> <p>Explore the development of a behaviour and support model of working for children and young people with SEMH needs.</p>	Young people with mental health needs are able to access support.
Outcome 2	We will have clear policies in place to ensure children and young people can access the appropriate support and provision					
Prepare and publish the SEND Handbook	TK	April 2015	Aug 2015	Publishing costs will be minimal as the handbook will be on-	LA procedures enable children with SEND to attend the mainstream schools	Accessible information is provided to families and professions setting out the policies and procedures

				line to keep it up to date. Publish costs should be £2,000 and will be met from existing resources.		for SEND.
Establish a review cycle for the SEND Local Offer	JGS	July 2015	Sept 2015	Existing resources	Local Offer review cycle established with multi-agency representation on task and finish group	Local Offer continues to meet the changing needs of the SEND cohort
Guidance for mainstream schools developed around each of the SEND Code of Practice 2014 four broad areas of need	SS	July 2015	Oct 2015	Existing resources	Clear, transparent policies and procedures in place to ensure provision is timely and appropriate	LA procedures enable children with SEND to attend mainstream schools
<b>Outcome 3</b>	<b>Outreach support for mainstream schools is accessed in a transparent way and is available to all schools</b>					
Ensure clear processes are in place for mainstream schools to access a joint outreach model linking the Local Authority Support Services and Plymouth Special Schools		July 2015	Oct 2015	Existing resources to be used to create a working group to develop processes	Review and clarify a model to facilitate joint working between special schools, Local Authority outreach services and mainstream schools using a blended approach  Using the Ofsted inspection framework criteria and DfE Support Services standards establish a model for monitoring in-house support services	Outreach support is available to mainstream school in a timely way to provide successful inclusion and children with SEND
<b>Outcome 4</b>	<b>Support Centres : where appropriate children are included in a mainstream school but with the additional specialist support of a support centre</b>					
Review the designations and admissions criteria of existing specialist support centres by July 2015.	SS& NH	April 2015	July 2015	Existing resources for the review	Review completed and new SLA/ Contract in place	Support Centres will offer access to mainstream education alongside specialist interventions and support
Design and agree a monitoring framework for the quality assurance of specialist support	SS	April 2015	July 2015	Existing resources	Monitoring framework and a plan for implementation agreed with support centres	Quality of support centre provision is raised due to the use of the monitoring framework

centres						
Undertake a multi-agency review of Speech and Language support centre provision in the city	NH	April 2015	July 2015	No major costs have been identified in the draft review so existing resources will be re-aligned	An integrated offer for children and young people with speech and language needs is developed	The integrated offer maximises the available resources and meets the needs of young people in the city with speech and language needs
Undertake a multi-agency review of the resources available for children and young people with a hearing impairment	NH	April 2015	July 2015	No major costs have been identified in the draft review so existing resources will be re-aligned	An integrated offer for children and young people with a hearing impairment is developed	The integrated offer maximises the available resources and meets the needs of young people in the city with a hearing impairment
Consideration given to commissioning an additional ASC support centre provision following a review of future demand	NH	April 2015	July 2015	Capital costs to establish the virtual centre will be required of £100,000 plus on-going additional revenue funding of the support centre places at £10,000 per place £100,000 annual cost. The revenue costs would be met from the Dedicated Schools Grant.	Establish the requirement for support centre provision for children and young people with ASC needs over the next 3 years. Review against current capacity.	An improved understanding of the future requirements will enable commissioning to be completed in a timely way.
<b>Outcome 5</b>	<b>Special Schools - For some children with complex, long-term and enduring SEND, there will be special school provision in place</b>					
To analyse and map special school provision for further requirements	JS	April 2015	July 2015	Existing resources will be used in the mapping of provision.	Position statement completed and stage 1 implemented  Physical capacity of Special School sites is assessed  SMAP data shows that when appropriate requests are made a place is available	Special school and Support Centre provision is meeting current requirements.  Maximum use of the school estate is made and any potential savings are achieved.
A review of the Special School estate needs to be undertaken to ensure that maximum use of existing resources is made	JG/JS	May 2015	July 2015			



Commission an interim specialist unit for pre-school children with severe learning disabilities within a mainstream nursery provision	JS	April 2015	July 2015	Additional staffing costs of approximately £50,000 per annum which will be met from Dedicated Schools Grant	Satellite unit is open and meeting the needs of the children placed there Good transition is undertaken as children move to the allocated Special School	Children are able to access the satellite unit where it has been agreed that SLD Special School is the appropriate provision
Co-location of some multi-agency posts in special schools to support the continued development of integrated working.	JS	April 2015	July 2015	No additional costs are attached to this piece of work as existing resources will be utilised.	SEND Service workers spending agreed amounts of time working in individual special schools Supported transition processes are reviewed to ensure parent and pupil voice and good multi-agency planning focussing on: - EYFS/KS1/ KS2&3/ 14-25 year olds - Transition to mainstream	Special schools are able to raise issues and discuss individual cases on a formal or informal basis with SEND Service workers co-located in the school in order to improve planning for children and young people.
<b>Cann Bridge</b> Develop a Post 16 building to cater for current learners and also to meet the needs of consortia learners in the future.	JG/JS	July 2015	Sept 2016	£550,000 capital build	Building completed and classrooms available for use of Post 16 students	Young people are able to access a place at the special school that will best meet their needs. Young people will be able to access suitable Post 16 education to meet their needs
<b>MillFord</b> Convert the existing garage on the school site to become a café which would be open to the public and would offer catering work experience opportunities	JG/JS	July 2015	Sept 2015	£100,000 capital build	Garage space is available to be used as a café	Young people attending school that have an interest in future employment in the catering industry will be able to access the catering facilities Young people are able to experience the demands of the catering industry with a view for future employment

Courtlands school relocation – the school may move to share a site with an academy and then sell off the old school site.	JG	Sept 2015	Sept 2016	If the sale of the land met the cost of the build of the new site there would be no additional costs.	Feasibility study complete and decision made	Students are able to access a suitable school provision that will meet their needs.
Joint commissioning processes clarify the funding and clinical governance arrangements to meet complex health needs on an individual and whole-school basis.	LC	June 2015	Sept 2015	Funding to be secured from the New Devon CCG to support the specific medical costs of pupils whilst in attendance at special schools in the city,	Commissioners review the funding arrangements for children with medical and health needs in Special Schools	Children with complex health needs are appropriately supported with a local school.
<b>Outcome 6</b>	<b>14-25 provision for young people with SEND meets their needs and supports their progress towards independence and employment</b>					
Develop the proposal of a shared off-site provision for students with, LDD, ASC and mental health issues.  This will include designing a model for a phased transition process for a small number of students into Post 16 EET.	JS	June 2015	Sept 2015	£500,000 capital cost plus additional costs for on-going work. Some of the resources may be accessed from an ESF funding bid.	Partnership of schools, college and business established to move the project forward.	Young people in this cohort will remain engaged with EET and have a better understanding of what will be required in work situations.
Refurbish the Mount Tamar Hostel to meet the new legislative requirements which came into force on 1 <sup>st</sup> April 2015.	JS	April 2015	July 2015		Bid for funding from ESF submitted	
	JS	April 2015	July 2015		£250,000 capital cost plus the cost of £500,000 to complete works on the hostel kitchen area	
Working with adult services explore how a 19-25 out of school EET offer for young people with complex disability needs can be developed	JS			No costs are attached to this piece of work as existing resources will be used in this phase of the planning	Establish a working group to explore the issues and develop a plan for this cohort.	Young people with complex needs aged 19-25 have an offer that provides choice and flexibility

<b>Outcome 7</b>	<b>Families and young people are confident in the education and support services for children and young people with SEND</b>					
Design a consultation process and plan with parents, carers and pupils to ensure that all services are co-produced with families.	JS	June 2015	Sept 2015	No additional costs are attached to this piece of work as existing resources will be utilised.	<p>Consultation with parents and children and young people takes place to understand their views on current provision and what can be improved.</p> <p>Develop a plan that will positively influence parental trust in mainstream provision and for parents to be clear on the support that their child will receive in school.</p>	Services are co-produced with parents and carers
Review the information and support provided for parents of pupils with SEN	SS	April 2015	Sept 2015	Existing resources	Establish a cycle of review of the SEN information reports published by schools. This will form part of the Local Offer cycle of review	Parents and young people are able to access the information they need about school on the POD or the school website. They will be able to effectively challenge schools on what is then being delivered for pupils with SEN.

This page is intentionally left blank

**PLYMOUTH CITY COUNCIL**

<b>Subject:</b>	Compulsory Purchase Order Resolution for the Regeneration of Phase 3 North Prospect
<b>Committee:</b>	Cabinet
<b>Date:</b>	7 July 2015
<b>Cabinet Member:</b>	Councillor Penberthy
<b>CMT Member:</b>	Anthony Payne (Director for Place)
<b>Author:</b>	Paul Barnard Assistant Director of Strategic Planning and Infrastructure
<b>Contact details</b>	Tel: 01752 304077 email: paul.barnard@plymouth.gov.uk
<b>Ref:</b>	N/A
<b>Key Decision:</b>	No
<b>Part:</b>	I

**Purpose of the report:**

This report seeks approval to make a Compulsory Purchase Order (CPO) in the future, if necessary, as part of the third phase of the North Prospect regeneration project. This request relates to properties that were within the estate transferred to Plymouth Community Homes (PCH) as part of the Housing Stock Transfer on 20th November 2009.

Approval for CPO is being sought by PCH under provisions laid out in schedule 24 of the Housing Stock Transfer Agreement (see appendix 2), to ensure that landownership within Phase 3 of the development is unified and clear title can be provided to the developer to enable the proposed redevelopment to take place. The circumstances in which the Council would be making a CPO would include the failure to purchase a freehold or leasehold property by agreement with the owner, or the need to deal with covenants or secure other interests in the land. This action would only be taken where all other negotiated approaches fail. A similar resolution to make a CPO was approved by Cabinet for Phases 1 and 2 of the development, most recently on 14th August 2012, and in both those cases a CPO was not required as all properties were acquired by PCH through negotiation.

The properties that would fall within the boundaries of the CPO for Phase 3 are located within the following streets and shown on a plan in appendix 1:

- a. 9 Mavisdale
- b. 1, 11, 12, 14, 20, 22, 29, 32, 33, 35, 42, 44, 46, 48, 52, 56, 60, 62, 64, 68, Wordsworth Road
- c. 3, 26, 30, 38, 65 Wordsworth Crescent

**The Brilliant Co-operative Council Corporate Plan 2013/14 -2016/17:**

The regeneration of North Prospect contributes to a number of the Council's corporate priorities, most specifically Growing Plymouth and Confident Plymouth. This is being achieved by demolishing existing properties that are in poor repair, and refurbishing existing properties where repairs are cost effective and by building a range of new properties for sale and rent. This is likely to improve both the quality of life and the health of the residents living in the improved houses.

In addition improved community facilities have been created in the area, with the construction of a 'community hub' building known as the Beacon, which provides a new library, early years children's centre, community café and kitchen, community hall, shops and office space.

---

**Implications for Medium Term Financial Plan and Resource Implications:  
Including finance, human, IT and land**

Provision has been made within the Housing Stock Transfer Agreement for PCH to meet the costs of acquisition and associated home-loss compensation, disturbance and all legal costs associated with purchasing a replacement property or any future CPO action that might be required. Therefore there is no direct cost implication for the Council.

---

**Other Implications: e.g. Child Poverty, Community Safety, Health and Safety and Risk Management:**

The regeneration of North Prospect will have the long term effect of reducing rates of child poverty within the neighbourhood by replacing older housing which is expensive to heat with modern, energy efficient property, achieving level 4 of the Code for Sustainable Homes. This will result in more affordable utility bills for residents and also help improve the health of occupants by reducing the occurrence of illnesses linked to cold and damp housing. In addition changing the tenure mix of the neighbourhood by introducing new homes for open market sale and low cost homeownership will help raise levels of aspiration for all residents in this area.

Community safety is also being improved by designing new houses that achieve the Secured by Design accreditation.

The project and risk management form part of the governance arrangements between Plymouth City Council, PCH and the Homes and Communities Agency, and are discussed at regular meetings of these partners at the North Prospect Project Board and the Executive Group.

---

**Equality and Diversity**

Has an Equality Impact Assessment been undertaken? Yes

---

**Recommendations and Reasons for recommended action:**

It is recommended that Cabinet make a CPO resolution, in the event that it is required for properties within Phase 3 of North Prospect defined as:

- a. 9 Mavisdale
- b. 1,11,12,14,20,22,29,32,33,35,42,44,46,48,52,56,60,62,64,68, Wordsworth Road
- c. 3,26,30,38,65 Wordsworth Crescent

As follows:

*Resolved that, Cabinet make a Compulsory Purchase Order pursuant to S17 of the Housing Act 1985 in respect of the areas outlined in red on the plan submitted (appendix one).*

*The Cabinet specifically notes the considerations that arise under the Human Rights Act (1998) in respect of the proposed CPO and has had full regard to the rights of those that would be affected by the CPO but, for the reasons set out in this report, determines nevertheless to authorise CPO procedure.*

---

**Alternative options considered and rejected:**

It is considered that there is no alternative option to CPO that would guarantee delivery of the regeneration in a timely manner, should the situation arise where an interest in the land cannot be acquired by agreement. Although every effort will be made to achieve a negotiated outcome to the acquisition of a property, the redevelopment cannot proceed unless the option of making a CPO is available in the event that it is needed.

---

**Published work / information:**

- North Prospect Area Planning Statement- July 2012  
<http://www.plymouth.gov.uk/northprospectaps>
- Plymouth Housing Plan 2012-2017  
[http://www.plymouth.gov.uk/housing\\_plan.pdf](http://www.plymouth.gov.uk/housing_plan.pdf)

**Background papers:**

None

**Appendices**

- **Appendix One** - Plan of CPO area
- **Appendix Two** - Schedule 24 of the Housing Stock Transfer Agreement – Nov 2009

---

**Sign off:**

Fin	Place F PC 151 6 001	Leg	2330 5/24/ 6/15/ AC	Mon Off	2331 8/D VS	HR	N/A	Assets	N/A	IT	N/A	Strat Proc	N/A
Originating SMT Member: Anthony Payne													
Has the Cabinet Member(s) agreed the contents of the report? Yes													

## **1.0 Introduction**

- 1.1 The Cabinet meeting on the 19<sup>th</sup> October 2009, followed by Council on the 23<sup>rd</sup> November 2009 agreed the transfer of housing stock from Plymouth City Council to Plymouth Community Homes. This included a joint agreement to proceed with the Masterplan for the North Prospect regeneration which envisaged the demolition of up to 800 properties, the construction of up to around 1200 new mixed tenure properties and the refurbishment of 300 social rented homes to Decent Homes standards. Since that time considerable progress has been made with the completion of Phase 1 and the construction of Phase 2 of the development now well under way. In addition discussions on the form of development within Phase 3 have reached a stage where a planning application is due to be submitted within the next few months. At the same time the majority of the homes due for refurbishment have now been completed, and the new community hub known as the Beacon is open to the public, providing a number of high quality services such as a new library, early years children's centre, community café and kitchen, community hall, shops and office space.
- 1.2 Schedule 24 of the Housing Stock Transfer agreement (North Prospect Covenant – see attached appendix two) states in section 6.1 that “the Council agrees to work with the Association (PCH) as it acquires or extinguishes any Third Party Rights necessary to allow the Association to undertake the Redevelopment”
- 1.3 PCH are now requesting that Cabinet takes the first step in the process by agreeing a resolution to make a CPO, should the need arise, in the event that properties in Phase 3 of the redevelopment cannot be acquired by agreement. PCH does not have compulsory purchase powers and therefore Cabinet is required to make a CPO, if needed, on their behalf.

## **2.0 Proposals**

- 2.1 It is proposed that Cabinet agrees a resolution to make a CPO for those properties which are in private ownership in the following streets:
- a. 9 Mavisdale
  - b. 1,11,12,14,20,22,29,32,33,35,42,44,46,48,52,56,60,62,64,68, Wordsworth Road
  - c. 3,26,30,38,65 Wordsworth Crescent

## **3. Justification for Using CPO Powers**

- 3.1 The use of CPO powers is very much seen as a last resort to be implemented only in the event that properties in private ownership cannot be acquired by agreement. A similar resolution was made for Phases 1 and 2 of the development, and in both those cases all properties were successfully acquired by PCH without the need to resort to CPO powers. It is very much expected that this can also be achieved for Phase 3 of the development.
- 3.2 However this cannot be guaranteed and it is necessary to have the agreement of Cabinet to make a CPO should the need arise to ensure that the regeneration of North Prospect is able to continue.
- 3.3 The following reasons are set out by way of justification for the use of CPO powers:
- PCH have advised the City Council that there is considerable building survey evidence that confirms the need for major redevelopment in North Prospect to the extent that repair and rehabilitation work in Phase 3 is not practicable.



- Resolving the housing conditions in North Prospect was a key requirement of the transfer of Plymouth City Council's housing stock to PCH to unlock the investment for the city wide Decent Homes Programme.
- The regeneration of North Prospect is identified as an investment priority in the City and contributes to delivery of the City Vision and Corporate Objectives to provide Decent Homes. The project also forms part of the Plymouth Housing Plan 2012-2017. In order to achieve the scale of change needed in the area, it is essential that the next phase of development continues through to completion.
- Without the use of CPO powers as a backstop solution, PCH are not able to offer a guarantee of site assembly to its developer partner, which in this case is Kier Living. Without this certainty the developer partner would be unable to enter a contract for the redevelopment of the phase and the redevelopment would not continue.

### **4. Consultation**

- 4.1 A substantial amount of work has also been undertaken to understand the views and needs of the community affected by the redevelopment proposals, and in particular the needs of the owners of properties in future phases of the development. Within Phase 3 of the development 26 owners have been identified, some of whom are also occupiers whilst others are renting out their properties to private tenants.
- 4.2 To date the following actions have been undertaken to engage with these owners:
- Letters have been sent to all owners in the Phase 3 area, explaining the regeneration proposals for the area, and the likely impact upon those owners.
  - Drop in events have been held on a number of occasions to allow owners to meet with representatives of PCH, to discuss the terms of sale and details of the compensation offer that would be available.
  - PCH have carried out 1-1 interviews with the owners of properties and have provided a detailed information pack outlining the full offer that PCH are able to make available.
  - PCH have agreed to cover the costs of providing Independent Financial Advice for owners, paying both the open market value of property as assessed by an independent valuer and the statutory compensation required by legislation. This amounts to an additional sum equating to 10% of the value of the property or £4900 whichever is higher, plus the reasonable costs of disturbance including removal and legal costs.
- 4.3 So far 20 owners have agreed terms and have sold their properties to PCH at an agreed valuation. This leaves a total of 6 owners who are in negotiations and are yet to agree an offer, and of these 3 are close to reaching agreement. PCH will continue to make every effort to reach agreement with these remaining owners however in the event that this is not possible, within a reasonable timeframe, it will be necessary for the City Council to proceed with making a CPO in order to resolve the issue of ownership and enable the redevelopment process to continue.

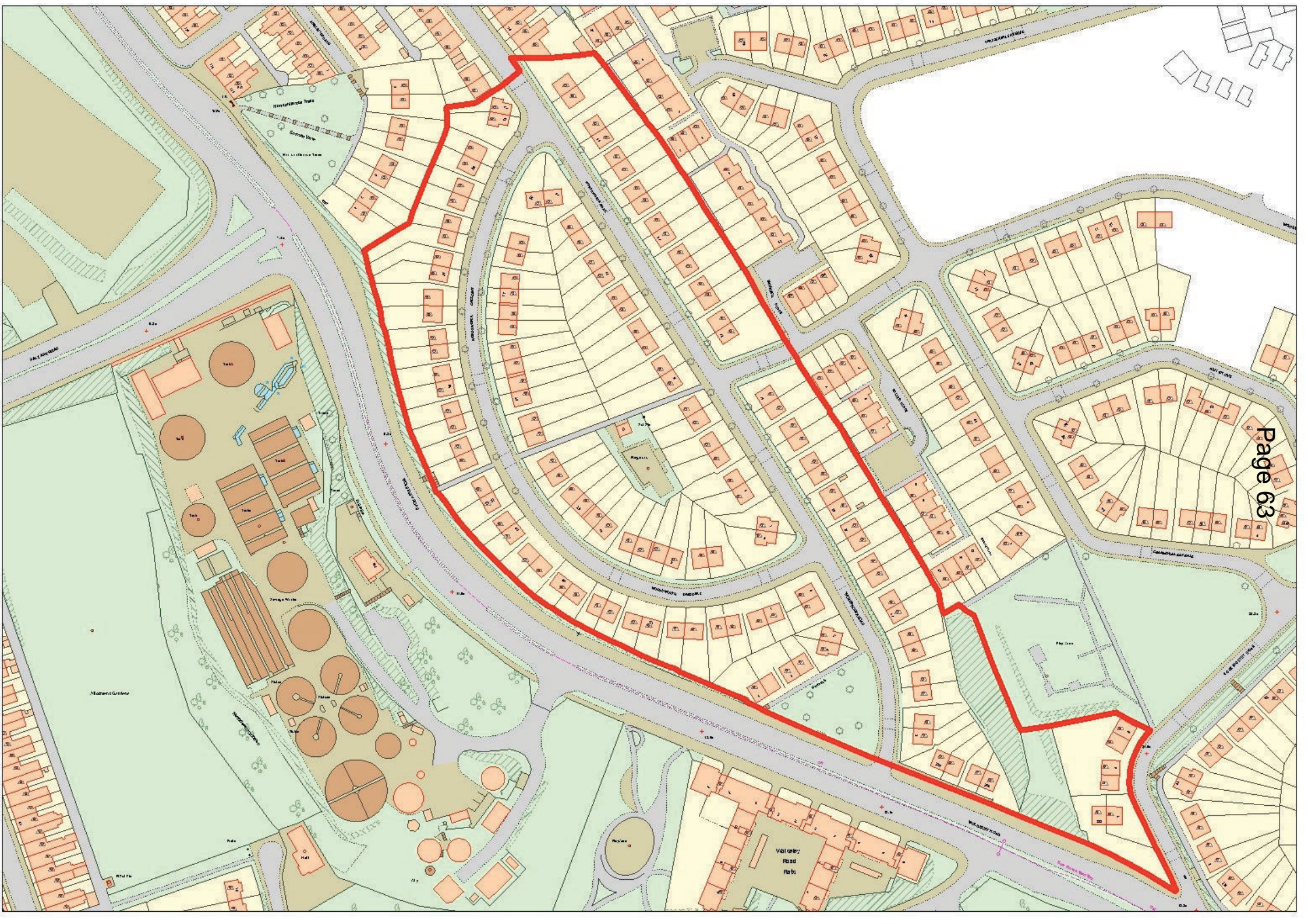
### **5. Legal Basis**

- 5.1 The CPOs would be made under S17 of the Housing Act 1985 to provide a quantitative or qualitative increase in housing provision and will follow a similar justification to that used in Phases 1 and 2 of the North Prospect regeneration project.
- 5.2 The City Council is fully aware of its responsibilities under the Human Rights legislation arising from the European Convention of Human Rights (2008) and of the need to address the rights of the individual in any action considered.

## **6.0 Conclusion**

- 6.1 PCH are requesting that Cabinet agree a resolution to make a CPO, in the event that all interests in land in Phase 3 of the development cannot be acquired by agreement. Without making this resolution, and in turn the CPO itself, should it be required, the continuing regeneration of the North Prospect area will be put at risk, as the other options to achieve the redevelopment have been considered and dismissed for the reasons stated above.
- 6.2 The resolution to make a CPO will provide a level of certainty of achieving unified land ownership to both PCH and their developer partner Kier Living to proceed with the development at Phase 3. To date substantial progress has been made to acquire the privately owned units by agreement and PCH will continue to make every effort to acquire all remaining interests without resorting to a CPO. However as this cannot be guaranteed it is considered necessary for Cabinet to agree a resolution to make a CPO should it be required.







This page is intentionally left blank

ownership	House Number	Street	Locality	City	Post Code
Private	9	MAVISDALE	NORTH PROSPECT	Plymouth	PL2 2JD
Private	3	WORDSWORTH CRESCENT	NORTH PROSPECT	Plymouth	PL2 2JH
Private	26	WORDSWORTH CRESCENT	NORTH PROSPECT	Plymouth	PL2 2JH
Private	30	WORDSWORTH CRESCENT	NORTH PROSPECT	Plymouth	PL2 2JJ
Private	38	WORDSWORTH CRESCENT	NORTH PROSPECT	Plymouth	PL2 2JJ
Private	65	WORDSWORTH CRESCENT	NORTH PROSPECT	Plymouth	PL2 2JJ
Private	1	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JE
Private	11	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JF
Private	12	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JE
Private	14	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JE
Private	20	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JE
Private	22	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JE
Private	29	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	32	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JF
Private	33	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	35	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	42	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	44	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	46	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	48	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	52	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	56	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	60	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	62	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	64	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG
Private	68	WORDSWORTH ROAD	NORTH PROSPECT	Plymouth	PL2 2JG

This page is intentionally left blank